## 3rd SPECIAL SESSION

# of the 78th GENERAL ASSEMBLY

## November 13, 1973

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1.	PRESIDING OFFICER (SENATOR GRAHAM):
2.	The Senate will recess from refreshment and relaxation
3.	and come to order on the Third Special Session. Senator
4.	Weaver. I thought you had a motion Senator. SenatorReading
5.	of the Journal. Senator Soper.
6.	SECRETARY:
7.	Tuesday, November 6, 1973.
8.	PRESIDING OFFICER (SENATOR GRAHAM):
9.	Senator Soper will you tell your guests you're supposed
10.	to make a motion.
11.	SENATOR SOPER:
.2.	Third Special Session? On themove that we dispense
.3.	with the further reading of the Journal of November 6
14.	and unless there's some additions or corrections to be
15.	made that the Journal stand approved.
16.	PRESIDING OFFICER (SENATOR GRAHAM):
L7.	You have heard the motion of the Senator from Cicero.
18.	All in favor will signify by saying aye. Opposed. The
L9.	ayes have it and the motion carries. Messages from the
20.	House. Senator Soper, you got
21.	SENATOR SOPER:
22.	Yes, we have the Journals of November 7th and November
23.	8th, and I move that we postpone the reading and the approval
24.	of those Journals pending the arrival of the printed Journal.
25.	PRESIDING OFFICER (SENATOR GRAHAM):
26.	You've heard the motion of Senator Soper all in favor
27.	will signify by saying aye. Opposed. The ayes have it
28.	and the motion carries. Message from the House.
29.	SECRETARY:
30.	(Secretary reads Message from the House)
31.	PRESIDING OFFICER (SENATOR GRAHAM):
32.	First Reading. Senator Johns, who's your guest?

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SENATOR JOHNS:

ı. My good colleague Senator Bill Grindle is visiting 2. with me Mr. President. 3. PRESIDING OFFICER (SENATOR GRAHAM): 4. I knew him before I did you too. Senator Weaver. 5. Glad to have you Bill. 6. SENATOR WEAVER: 7. Mr. President, like to ask for fifteen minute recess 8. for the purpose of a Republican Caucus in the President's 9. Office. 10. PRESIDING OFFICER (SENATOR GRAHAM): 11. Senator Partee. Senator Donnewald. We're having a 12. caucus, do you have a like caucus? SENATOR DONNEWALD: 13. 14. Mr. Chairman. I think that we...the Democrats will 15. have a caucus. Members of the Democratic Party in the Senate will have a caucus on the sixth floor immediately. 16. 17. PRESIDING OFFICER (SENATOR GRAHAM): 18. The Senate will stand in recess for the purposes of 19. joint caucuses on different floors. 20. (RECESS) 21. PRESIDING OFFICER (SENATOR GRAHAM): 22. Would you ring the bell, Mr. Sergeant at Arms. I 23. think the leadership should be informed that the Session is awaiting their entrance to the Floor for the convening 24. of this Session. Conolly. Senator Conolly. It might 25. 26. be worth calling your attention to the fact again that the Senate is now in order. Third Special Session, order 27. 28. of Senate Bills on 3rd reading, and for those Senators who are in jacent...adjacent environs it might be suggested 29. also that there may be some matters discussed that might 30. be of great importance to them. On the order of Senate 31. Bills on 3rd reading I recognize the Senator from Waukegan, 32. 33. John Conolly.

- SENATOR CONOLLY:
   Mr. Preside
- Mr. President, I'd like leave to return SB 27 back
- to 2nd reading for the purpose of amendment.
- 4. PRESIDING OFFICER (SENATOR GRAHAM):
- Senator Conolly would you withhold just a moment
   please. I promised Senator Fawell for a short
- 6. please. I promised Senator Fawell for a short... Take
- that out of the record. Senator Fawell.
- 8. SENATOR FAWELL:
- 9. Yes, Mr. President, HB 38 was read by the Secretary
- 10. as a 1st reading. I'd like to make a motion at this time
- 11. that it be advanced to the order of 2nd reading without
- reference to committee, or actually read a first time
- 13. if it hasn't been read. This is the same as SB 40,
- 14. Senator Saperstein and Senator Hynes...
- 15. PRESIDING OFFICER (SENATOR GRAHAM):
- 16. Please Gentlemen.
- 17. SENATOR FAWELL:
- 18. It's the identical bill as SB 40 which pertains to
- 19. the Life Safety Code rectifying a mistake which we made
- 20. earlier this year. There's no opposition to. It's an
- 21. acceptable bill on both sides of the aisle and I do
- 22. make the motion that it be read a first time and advanced
- 23. to the order of 2nd reading without reference to committee.
- 24. PRESIDING OFFICER (SENATOR GRAHAM):
- 25. You have all heard the motion of the Senator
- 26. from Naperville. All in favor will signify by saying
- 27. aye. Leave is granted. The bill will be read a 1st
- 28. time and the motion then made to advance it to the order
- 29. of 2nd reading without reference. Mr. Secretary read
- 30. the bill by title.
- 31. SECRETARY:
- 32. HB 38 (Secretary reads title of bill)
- 33. 1st reading of the bill.

Alla 13.72 13.73

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PRESIDING OFFICER (SENATOR GRAHAM):

Senator Fawell now asks leave of the Body to have

3. the bill advanced to the order of 2nd reading without

4. reference to committee. Is leave granted? Leave is

granted. 2nd reading. Senator Conolly.

6. SENATOR CONOLLY:

7. Mr. President I would like now to ask leave of

8. the Body to return SB 27 back to 2nd reading for

9. purposes of amendment.

10. PRESIDING OFFICER (SENATOR GRAHAM):

11. Senator Conolly asks the leave to have SB 27

12. returned to the order of 2nd reading for purposes

13. of considering amendments. Is leave granted? Leave

14. is granted. The bill is on 2nd reading.

15. SECRETARY:

16. Amendment No. 1 by Senator Mitchler.

17. PRESIDING OFFICER (SENTOR GRAHAM):

18. Senator Conolly.

19. SECRETARY:

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20. Amendment No. 1 by Senator Conolly.

PRESIDING OFFICER (SENTOR GRAHAM):

Senator Conolly will explain his amendment.

23. SENATOR CONOLLY;

This amendment Mr. President, Members of the Senate defines the compensation standards governing purchase of

service contracts with transportation agencies. This

27. standard was and is taken from Section 36 of the Illinois

28. Public Utilities Act. The · · · rephrasing is simply intend

29. to track the language of the Public Utilities Act even 30. more closely to and make even it clearer the statutory

31. saw...source of the standards to be applied. No change

of substance is intended. That's the one on page 6, line

33. 32; page 7. On page 7 this addition to the section insures

that that authority will not ignore or discriminate against 1. 2. a need of...commuter railroads that are not public bodies and are providing a public transportation in 3. 4. the region. A few other changes in it. I would 5. appreciate the adoption of this amendment. 6. PRESIDING OFFICER (SENATOR GRAHAM): 7. Any discussion? The question is shall the Senate 8. adopt Amendment No. 1 to SB 27. All in favor signify 9. by saying aye. Opposed. The ayes have it, the amendment 10. is adopted. Got another amendment Senator Conolly? 11. SECRETARY: Amendment No. 2 by Senator Mitchler. 12. 13. PRESIDING OFFICER (SENATOR GRAHAM): 14. Senator Mitchler. 15. SENATOR MITCHLER: 16. Mr. President, Members of the Senate, Amendment No. 2, a 17. copy has been placed on the desk of each Senator along 18. with it an accompaning news article that appeared in the 19. Chicago Tribune on July 29, 1973 relating to a report 20. that more than 45.3 million dollars in outstanding 21, Chicago Transit Revenue Bonds are outstanding with no 22. flow of income to pay the principal and interest. And 23. only enough money in sinking fund reserves to purchase 24. and retire about 1/10th of the bonds. Now to be very 25. brief what Amendment No. 2 to SB 27 in the Third Special 26. Session does it provides that the authority shall not 27. make any grant to a transportation agency to be applied 28. to the payment or redemption of any bonds of such trans-29. portation agency unless the authority is authorized by 30. law to make such grant for such purpose. The authority

shall not make any grant to a transportation agency to

reserve fund account or sinking fund account unless the

be applied for the purposes of or deposited in any

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- authority is authorized by grant to make such grants...
- authorized by law to make such grant for such purposes.
- In other words, any money that is appropriated to the
- 4. Regional Transit Board for the Transit Authority will
- not be used to retire these CTA bonds that are out-
- 6. standing in the amount the reported 45.3 million dollars.
- 7. I would ask for acceptance of the amendment.
- 8. PRESIDING OFFICER (SENATOR GRAHAM):
- 9. Senator Conolly.
- 10. SENATOR CONOLLY:
- 11. I would have to resist this amendment Mr. President,
- 12. for this would jeopardize the sale and the financial
- 13. rating of the enitre RTA if you were to incumber or
- 14. cause a problem or distraction upon any of the funding
- 15. bonding powers...
- 16. PRESIDING OFFICER (SENATOR GRAHAM):
- 17. Just a minute Senator. Gentlemen, we are going to be
- 18. discussing some very important measures. Could we have
- 19. your attention, please?
- 20. SENATOR CONOLLY:
- 21. As I was saying, if any of the agencies cooperating
- 22. with the RTA would...if their bonds were in jeopardy it
- 23. would also jeopardize the financial and rating of bonds
- 24. of the RTA and therefore I think, it would make the bonds
- 25. the RTA unsalable and I would therefore resist it. Because
- 26. one thing we want about this RAT...that it be well financed.
- 27. PRESIDING OFFICER (SENATOR GRAHAM):
- 28. Any further discussion? Senator Fawell.
- 29. SENATOR FAWELL:
- 30. Senator Mitchler, I have a question here and perhaps
- 31. Senator Conolly can respond to it also. The amendment
- 32. as I read it, and I assume I have the right one in my
- 33. hands says the authority shall not make any grant to a

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         transportation agency to be applied to the payment or
 2.
         redemption of any bonds of such transportation agency
 3.
         unless the authority is authorized by law to make such
         grants for such purposes. You're...you're referring
 5.
         specifically then to the receiving...to the particular
 6.
         transportation entity in concern, such as the CTA or
 7.
         the Northwestern Railroad, or whatever the particular
 8.
         transportation entity is that their bonds which are
 9.
        outstanding, the State funds could not be used to
10.
         redeem those outstanding bonds. Is that correct?
11.
        Well, then, Senator Conolly why would you...why would
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         you say that that would have a detrimental affect
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         upon the bonds which are to be issued by the RTA? I
14.
        wouldn't think that...as long as this doesn't
15.
         inhibit the use of these State funds to pay off RTA
16.
        Bonds, but only the potential of using State funds to
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        pay off what bonds are now existing or I suppose which
18.
        may be existent from the private entities. I don't see
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        how this could affect the...the salability of the bonds
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        by the RTA.
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        PRESIDING OFFICER (SENATOR GRAHAM):
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              Senator Conolly.
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        SENATOR CONOLLY:
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             ...bond counsel and investment counselors, investment
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        bankers who have been consulted in numerous have been
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        consulted have advised our staff and us that ... all bonds
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        of the CTA would have to be able to be paid off before
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        the financing of the RTA would be able to be taking place.
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        PRESIDING OFFICER (SENATOR GRAHAM):
30.
              Senator Fawell.
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part sufficient to you? It...it would again seem to me

Have you...Well is that...is that conclusion on their

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SENATOR FAWELL:

- 1. as long as the RTA is standing behind this, it would...it would
- 2. seem to me that's pretty good security. I can understand
- people not wanting to have the State funds being utilized
- 4. for instance to pay off perhaps a private bond issue
- 5. by the Northwestern Railroad, etc. And...and that's
- 6. what we're saying here that the existent bond issues
- 7. ...that we ought not to attempt to...to necessarily bail
- 8. out those. Obviously all of this will be taken into account
- 9. in determining the service contracts, the outstanding obli-
- 10. gations and things of this sort. But, it seems to me that
- 11. all we're saying is that we ought not to utilize the State
- 12. funds to simply bail out existent bonds. But, in no
- 13. way are we inhibiting the the second of
- way are we inhibiting the...the...security of bonds which
- in the future might be issued by the new corporation, the
- l5. RTA.
- 16. PRESIDING OFFICER (SENATOR GRAHAM):
- 17. Senator Conolly.
- 18. SENATOR CONOLLY:
- 19. We have made the identical argument that you have made
- 20. to us at this time, to the investment banking houses through-
- 21. out the nation and they have come up with the answer that
- 22. they...it would not be correct to have an amendment of this
- 23. siz...kind, because it would be a hindrance of the sale of
- 24. the RTA bonds.
- 25. PRESIDING OFFICER (SENATOR GRAHAM):
- 26. Senator Fawell, are you concluded...have you concluded?
- 27. SENATOR FAWELL:
- 28. I...it just isn't a sufficient answer...I...I tend to
- 29. think what Senator Mitchler is proposing here has got some
- 30. merit, but I suppose all that one can say is these outstanding
- 31. indebtednesses whether they be the CTA or the Milwaukee Road
- 32. or the Burlington Route, I suppose...in a sense those are
- 33. obligations that may eventually be cast upon the RTA and

in that sense, the overall indebtness of the...agencies that

are being utilized by the RTA may have some effect upon the

- salability of the bonds, but I think there's an awful lot
- of merit in saying that we ought not to be even suggesting
- 5. that the State funds should be utilized here to come in and
- 6. pay off private indebtednesses of our private corporations,
- which it would include as well as the indebtnesses that
- 8. have been brought about by the CTA. It's...it's not
- 9. a very satisfactory explanation and I think Senator
- 10. Conolly understands what I mean there. The bonding
- 11. houses sometimes deal in these conclusions and assume
- 12. that you just take what they say as Gospel but it seems
- 13. to me that with the RTA and ineffect, the credit of the
- 14. State of Illinois standing behind the RTA, you ought to be
- 15. able to pedal these bonds just about any place without
- 16. having too much worry about un...not having salable bonds
- 17. simply because there might be some outstanding bond issues
- 18. of some of the entities with whom the RTA may have
- 19. contracts.
- 20. PRESIDING OFFICER (SENATOR GRAHAM):
- 21. Senator Conolly.
- 22. SENATOR CONOLLY:
- 23. In answer to that I have to say that this is aimed
- 24. at the CTA, not at the private carriers and that the
- 25. private carriers activities would be on a contractual...
- 26. contractual services basis and therefore it would not
- 27. be aimed at their indebtedness. This is aimed at the
- 28. CTA and therefore I would say that your concern about
- 29. the paying off the private carriers bonds is not necessary
- 30. and I feel that it's from our experience with the bond
- 31. counsels that we will have to follow their advise at this
- 32. time. And I urge the defeat of this amendment.
- 33. PRESIDING OFFICER (SENATOR GRAHAM):

1. Senator Dougherty.

2. SENATOR DOUGHERTY:

Mr. President, Members of the Senate I...I'm somewhat
 in agreement...

5. PRESIDING OFFICER (SENATOR GRAHAM):

6. Just a moment Senator. 7. SENATOR DOUGHERTY: 8. ...with what Senator Mitchler has said to the point 9. that he does not wish to have the RTA be responsible 10. for the bonded indebtedness of the CTA as it now exists 11. at this moment, if you will. And he would prefer that 12. no funds from the RTA would go into a sinking fund to 13. retire those debts. On the other hand we are taking 14. over to some degree part and parcel some of the operations 15. of commuter railroads. These railroads also have... 16. if they don't have bond issues they have bought much 17. of this equipment under what they call equipment trusts 18. which are to a...some degree which are a bond. But 19. there's a different terminology concerned in the CTA, 20. and yet in the future operations should this exist is 21. it not possible that there will such a co-mingling of funds 22. from the operating revenues if there exists them from the 23. tax money that they put into it that it might be necessary 24. for the RTA to have to do these things to keep the faith 25. of the public in use of these equipment trusts or CTA 26. bonds. I believe that the legislation has been set up 27. in both bills, as I see them, does provide that no funds 28. shall be used for the retirement of debts...the debts 29. now in existence. And I do not believe that we should 30. cripple the further operations of the RTA if there is

33. PRESIDING OFFICER (SENATOR GRAHAM):

opposed to the amendment.

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to be one by putting any further language in it. I'm

l. Any further discussion? Senator Mitchler. 2. SENATOR MITCHLER: 3. Yes, Mr. President and Members of the Senate, in closing 4. I was alerted to this Chicago Tribune article dated July 29, 5. 1973 which has a by-line Alvin Nagelburg, Assistant 6. Financial Editor. And I would like to point out in 7. a copy of this reprint of the Tribune article is on 8. each of your desks. Would have pointed out that Moody's 9. Invester Service rates the bonds of the CTA as B.A. 10. That's a classification for security whose future cannot 11. be considered well assured. Now the market place of the 12. thousand dollar bonds which mature in 1978 and 1982 13. should be dropping like a rock you say. Not so. When 14. the bonds are sold they currently command prices of 15. about 81% of value. The article continues by Alvin 16. Nagelburg to say the bondholders are confident that they 17. will be bailed out, says Robert Manchester, Vice-President 18. of the First National Bank of Chicago, which is trustee 19. for the bonds. He believes the bondholders are counting 20. on either a large continuing subsidy or a restructuring. 21. For example, the formation of a regional transit authority 22. with sufficient annual revenue to pay operational costs 23. perhaps...perhaps cut fares and pay for the bonds. Now 24. that's Robert Manchester, First Vice-President of the 25. First National Bank of Chicago being quoted by Alvin 26. Nagelburg, Assistant Financial editor of the Chicago 27. Tribune. Now, it's just as clear as you want it. This 28. is why I'm pointing out and I don't see any weight in 29. your argument Senator Conolly about the availability of 30. the bonds. If you want to place that ahead of the fact 31. that if you establish this RTA and you're going to allow 32. the RTA to raise annual revenue to pay operational

costs, cut fares and pay for the bonds totaling some

45.3 million dollars. Who is going to benefit but the ı. 2. bondholders that are holding these bonds? And maybe 3. that's where some of this great pressure for a regional transportation authority is coming from. I don't know 4. 5. who they. I don't have any of the bonds. But I think 6. that this does have merit and my amendment was based 7. entirely upon this news article that was brought to 8. my attention following...followed by research and discussion with prominent people in the financial field. 9. 10. I think it's a good amendment. I'd ask for a roll call. PRESIDING OFFICER (SENATOR GRAHAM): 11. 12. Senator Mitchler moves that Amendment No. 2 to 13. SB 27 be adopted and has requested a roll call. 14. Secretary will call the roll. 15. SECRETARY: 16. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll, 17. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald, 18. Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth 19. Hall, Hynes, Johns, Keegan, Knuepfer ... 20. PRESIDING OFFICER (SENATOR GRAHAM): 21. Just a minute Mr. Secretary. Ladies and Gentlemen 22. we are having the same trouble. Could you please hold 23. your caucuses off of the Senate Floor? Especially 24. during a roll call. For goodness sakes. Continue. 25. SECRETARY: 26. Knuppel, Kosinski, Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard Mohr, Don Moore, Netsch, Newhouse, 27. 28. Nimrod, Nudelman, Ozinga, Palmer, Partee, Regner, ... PRESIDING OFFICER (SENATOR GRAHAM): 29. 30. For what purpose does Senator Soper arise? 31. SENATOR SOPER: Mr. President, just matter of parliamentary inquiry. 32. This takes 30 votes or does this take a majority of those.... 33.

- 1. PRESIDING OFFICER (SENATOR GRAHAM):
- Takes a majority of those voting on the question.
- 3. SENATOR SOPER:
- 4. Well, Gentlemen you'd better listen to this thing.
- 5. You'd better know what you're doing here. Because if
- you...if you vote this amendment on this thing, you're
- liable to kill this whole bill.
- 8. PRESIDING OFFICER (SENATOR GRAHAM):
- 9. Continue the roll call.
- 10. SECRETARY:
- 11. Nudelman, Ozinga, Palmer, Partee, Regner, Rock,
- 12. Roe, Romano, Saperstein, Savickas, Schaffer, Scholl,
- 13. Shapiro, Smith, Sommer, Soper, Sours, Swinarski,
- 14. Vadalabene,
- 15. PRESIDING OFFICER (SENATOR GRAHAM):
- 16. Just a minute Mr. Secretary. There is no...there
- 17. is really no reason... Try to operate under these
- 18. circumstances. Will the Gentlemen return to their seats
- 19. and let the Secretary take care of his desk. Continue.
- 20. You'll get time to get on the roll call.
- 21. SECRETARY:
- 22. Walker, Weaver, Welsh, Wooten, Mr. President.
- 23. PRESIDING OFFICER (SENATOR GRAHAM):
- 24. Course, no. Netsch, no. Kenneth Hall, no.
- 25. Terry Bruce, no. Richard Daley, no. Howard Carroll,
- 26. no. Richard Newhouse, no. James Donnewald, no.
- 27. Knuppel, no. McBroom, aye. You trying to tell me
- 28. something Senator Keegan? Senator Keegan, aye.
- 29. Ozinga, aye. Latherow, aye. We'll get to you gentlemen.
- 30. Don't panic. There has been a request for a call of
- 31. the absentees. The absentees will be called and
- 32. hopefully with some sense of order.
- 33. SECRETARY:

Chew, Davidson, Nudelman, Roe, Swinarski, Wooten. ı. PRESIDING OFFICER (SENATOR GRAHAM): 2. Davidson, aye. Roe, no. On this question the ٦. yeas were twenty-five, the nays were twenty-nine. The 4. motion to adopt the amendment has failed. Any further 5 amendments? 6. SECRETARY: 7. 8. Amendment No. 3 by Senators Schaffer, Mitchler and Bell. 9. PRESIDING OFFICER (SENATOR GRAHAM): 10. 11. Senator Schaffer. SENATOR SCHAFFER: 12. The first amendment that we've proposed simply 13. does this, there is a referendum procedure in SB 27 14. This procedure is expanded to provide that if any of 15. the six counties in the referendum reject the RTA 16. that those counties are no longer in the RTA and 17. will not be part of the district when it was enacted. 18. Now quite frankly the purpose of the amendment is, 19. I'm sure clear to everyone. Several of us representing 20. primarily counties of McHenry, Kane and Will find that 21. the overwhelming majority of the people in those three 22. counties are not interested in and are opposed to 23. being included in the proposed RTA district. I would 24. like to point out that the two counties that I happen 25. to represent and at least parts of Kane and McHenry, 26. that many of the communities have absolutely nothing 27. to do with the Chicago area. Marengo for instance is 28. a Rockford-Belvidere oriented area with no mass transit. 29. Harvard tied to the Wisconsin line with a very small 30.

eastward traveling pattern, a farm community. Many

more, Hampshire in Kane, Alton, Hebron, these communities

have virtually nothing to do with this district. Many

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of the other larger towns, closer to the city have 1. very, very little to do with this district. 2. it's only right that our people be given a chance 3. by voting to include or exclude themselves from this 4. proposed district. And I would point out to you that 5. I over the week-end had an opportunity to talk to 6. people from UMPTA and the mass transit authorities... 7. 8. authorities in Washington. And I have been informed 9. and I think very reliably that the...should one or more 10. of the outer counties opt out of this proposal that it will not adversely affect the Federal funding for 11. 12. those counties that remain in. In fact it will perhaps work the other way in that the money that might normally 13. be spent for the counties that opted out could be 14. 15. redistributed to the counties that the stay in, and it could be redistributed elsewhere too. I know of 16. no reason at this point in time for forcing the people 17. in the outer counties to participate in this RTA 18. proposal. I think it is only fair and reasonable that 19. they be allowed to be given the chance to determine for 20. themselves whether they wish to be included. Quite 21. frankly Gentlemen, I'm not sure how that referendum 22. would go a year from the now, if the price of gasoline 23. is 80¢ and we're driving at 50 miles an hour. I might 24. be very surprised, public opinion might reverse itself. 25 These counties might choose to stay in. But I can 26. assure you on the basis of every poll that's been taken 27. not only by those of us in the political realm, but 28. also by the Taxpayers Federation that the vast majority 29. of the people in these three counties do not wish to 30. participate in the RTA at this time. I ask for support 31. of this amendment. I think it's a good amendment and 32. quite frankly Gentlemen I'd like to make it very clear 33.

- 1. that I do not oppose the creation of an RTA. I recognize
- 2. the problems in Chicago and the suburbs and I want to be
- 3. able to support the creation of an RTA but I cannot support
- 4. an RTA which forces itself upon the people of my county who
- 5. at this point in time neither need or want to be included
- 6. in this proposal.
- 7. PRESIDING OFFICER (SENATOR GRAHAM):
- Senator Partee.
- 9. SENATOR PARTEE:

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- 10. Well, Mr. President and Members of the Senate, I sup-
- 11. pose we can be provincial and parochial with every issue
- 12. that comes into this Legislature. When I go home, people
- 13. ask me where their taxes go and when I point out to them
- 14. how many of their taxes go for areas of this State that they've
- 15. never seen nor heard of. They are given to understand
- 16. by me that this is a divided concept that they're taking
- 17. it that we have a unified State. The Federal government
- 18. has approached in many instances the regional concept.
- 19. There are myriad Federal programs which have not for
- 20. Chicago the kind of...language that we most desire but
- 21. they say we must consider things on a regional basis.
- 22. And many is the dollar from the taxpayer of my city and
- 23. county that goes to fund many, many things throughout
- 24. the State of Illinois. And we don't ask our people to
- 25. Note on it. We gave now below in Tilling to the
- 25. vote on it. We say you belong in Illinois, you live in
- 26. Illinois. This is something for the betterment of the
- 27. entire State. Now the six county area came into being
- 28. and the thought process behind it came as a result of
- 30. I'm having trouble talking louder than my friend
- 31. without the mike. At the State and national level
- 32. these studies have been made to show the regional aspects

studies made both at the State and national level...

33. of American development in many areas. Transportation

is one outstanding example of that. I can understand the Senators wanting to get it in the paper back home that you took this position but I think you do a disservice to the entire program, to the entire concept and to all of the citizens of this State. Transportation is a very needed thing and I submit that this amendment should be defeated.

PRESIDING OFFICER (SENATOR GRAHAM):

Senator Glass and Senator Palmer.

#### SENATOR GLASS:

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Thank you Mr. President. I would take issue with Senator Partee insofar as he says that there are many taxes that benefit certain parts of the State, much of the State revenue and do not benefit others, making that analogous to this situation. I think, here we're talking about a continuing tax to benefit one single area, the RTA area and so I can appreciate Senator Schaffer and Senators Bell and Mitchler feeling in regard to this type of an amendment. But I do think there's another objection to it and I would urge its defeat on the grounds that if you try to have referendums in each of the six counties you could easily fragment. the RTA and end up with some in and some out and it would...it would do violence to the regional concept which is essential to a successful regional transit authority. So I would hope that this amendment would be defeated, but at the same time I think we should support some of the other amendments that are going to be forthcoming to provide benefits specifically for these areas. Because certainly there are...there is very little benefit that will...fall immediately upon these three counties and in most of their...and throughout most of their areas and I think some of the other amendments that are...are going to be offered are more

ı. to the point but I think this one would destroy the 2. regional concept. З. PRESIDING OFFICER (SENATOR GRAHAM): 4. Senator Palmer. 5. SENATOR PALMER: 6. Mr. Chairman I had a question that Senator Partee 7. says practically answered my question. Thank you. 8. PRESIDING OFFICER (SENATOR GRAHAM): 9. Senator Conolly. 10. SENATOR CONOLLY: 11. As the chief sponsor of these bills, I'd like to 12. say that we are very fortunate in northeastern Illinois 13. to have a fantastic mix of modes of transportation that 14. are now in existence that serve this entire region. We 15. have a fantastic potential for growth in this region that 16. will follow the modes of transportation that are now in 17. the area. No other area in the country, no other region 18. in the country has such a situation and therefore we 19. should look to the future and keep this as one viable 20. region and therefore defeat this motion...amendment. 21. PRESIDING OFFICER (SENATOR GRAHAM): 22. Senator Harris. 23. SENATOR HARRIS: 24. I'd like to direct a question to Senator Schaffer, 25. if he would yield. 26. PRESIDING OFFICER (SENATOR GRAHAM): 27. He indicates he will yield. 28. SENATOR HARRIS: 29. Senator there are two...let me say concepts that you 30. and I have had discussions on. I would describe the two 31. this way. One is an amendment that would provide for 32. opting in and opting out of the regional authority by county.

The other ceoncept is the requirements that within the

- existing RTA proposal that's before us, a six county region,
- that it be created subject to referendum and further
- that the referendum be required to carry in two areas.
- 4. One in the City of Chicago, the other in the remaining
- 5. area of the six county area. Would you identify the
- 6. amendment that presently is under consideration as
- 7. being of one of those two concepts?
- 8. PRESIDING OFFICER (SENATOR GRAHAM):
- 9. Senator Schaffer.
- 10. SENATOR SCHAFFER:
- 11. Yes.
- 12. SENATOR HARRIS:
- 13. And which one the opt in, opt out concept?
- 14. SENATOR SCHAFFER:
- No, no the current amendment does not have an...opt
- 16. in it. Basically in the...in the bill before us provides
- 17. for a district wide referendum, all that this amendment
- 18. effectively does is provide that when that referendum is
- 19. held that if it...the issue fails to carry in a particular
- 20. county that that county is not included.
- 21. SENATOR HARRIS:
- 22. Well, then it really would be an opt out referendum
- on that basis by county. I just wanted to have the affect
- 24. of the amendment clearly identified and I did not know
- 25. whether the way it's drawn, I do not have it before me
- 26. whether it provided for the opt in, opt out question. It
- 27. really then is limited to an amendment to the referendum
- 28. section and the requirement that the referendum carry
- 29. within each of the six counties and the affect further
- 30. that if it does not carry, that that county would be
- 31. excluded from the authority. Ok. That answers my question.
- 32. SENATOR SCHAFFER:

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That's the way I understand the bill Senator.

### 1. SENATOR HARRIS:

- Just to have it clearly identified. Thank you.
- 3. PRESIDING OFFICER (SENATOR GRAHAM):
- 4. Senator Partee.
- 5. SENATOR PARTEE:
- 6. Now, having given that explanation, it gives rise
- 7. to this question. If geographically a county between
- 8. existing counties thats within the authority and other
- 9. counties that are within the authority opt out, how
- 10. do you propose for commuter railroads for example. Let's
- 11. say if DuPage County is between Kane and Cook and if
- 12. commuter railroads are involved here and if DuPage opted
- 13. out and Kane stayed in the railroads then would not
- 14. service the area in between that opted out, or do they
- 15. build a bridge over them or by helicopter at that point.
- 16. PRESIDING OFFICER (SENATOR GRAHAM):
- 17. Senator Schaffer.
- 18. SENATOR SCHAFFER:
- 19. Well, I'd be the first to concede that we do need
- 20. some bridges in my area. It wouldn't be for that purpose.
- 21. Quite frankly all three of the principal counties that
- 22. opposition are the strongest in identified as McHenry,
- 23. Kane and Will have to the best of my knowledge created
- 24. under the auspices of the Readman bill three independent
- 25. mass transit districts, county mass transit districts.
- 26. Now, these districts are admittedly in a state of limbo
- 27. until such time as this Body and the Body across the hall
- 28. and the Governor get together. But I would submit to you
- 29. that it is the proposal in the areas that I represent that
- 30. our local mass transit districts would continue to support
- 31. the mass transit functions within our county and I see
- 32. no reason why that these separate mass transit districts
- 33. could not cooperate with the major mass transit districts

- l. to provide interlocking service. This is done in several
- 2. areas of the country right now.
- 3. PRESIDING OFFICER (SENATOR GRAHAM):
- 4. Senator Berning.
- 5. SENATOR BERNING:

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6. Thank you Mr. President. By way of expansion on the 7.

desirability of allowing the citizenry to vote let me

8. call your attention to Section 307 of SB 27 where it

9. says contiguous counties or parts of counties can

10. be annexed upon referendum approval of a majority of

11. the electors residing within the area and by acts of

12. the County Board. In other words Gentlemen, we already

13. have provision in this bill for additional annexation

14. by referendum. It therefore seems only elemental that

15. we ought to allow referendum to prevail in the initial

formation. Further, if I might prevail upon the attention

of the Body, let me call your attention to the Constitution

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of 1970 under Article 7, Section 5, Townships. Second

sentence, Townships may be consolidated or merged and 20.

one or more townships may be dissolved or divided when

approved by referendum in each township affected.

seems to me that we do already have precedent for the

type of action that is proposed in this amendment.

PRESIDING OFFICER (SENATOR GRAHAM):

Further discussion? Senator Schaffer.

### SENATOR SCHAFFER:

27. Well, quite frankly I think that for those people,

28. and I'll include myself in the group that truly believe

29. that the creation of an RTA is extremely important in

30. the northern part of the State, that this amendment is a

31. constructive step towards the final passage of such a

bill. The three principal counties where the opposition

is are small in comparison to the total area. They will

- 1. not and do not have the needs that the Chicago and suburban
- 2. area has. My mayor's association had the advantage to
- 3. attend a meeting of the mass transit planners, and gentlemen
- 4. the mass transit planners the gentlemen that have come
- 5. to our committee meetings and testified before us admit
- 6. in their own plans no additional transportation services
- 7. in these areas, at least in Kane and McHenry County until
- 8. the year 1995. 1995 before they run an additional bus,
- 9. train or taxicab in these counties. We think we can
- 10. make greater progress in this area on our own. We prefer
- 11. to spend our money on our own projects and things that
- 12. are good for our area. We recognize the heed for trans-
- 13. portation in Chicago and we recognize the need and the
- 14. responsibility of the outer counties that do participate
- 15. and do send people into the City to pay their fair
- 16. share. I have not run into one person from my area who
- 17. is opposed to paying his fair share for services he
- 18. genuinely needs. This is all we're asking for, this is
- 19. all we want. We want a right to vote on this question.
- 20. I don't know. I would think it would go against us in
- 21. the three areas right now. A few months from it now,
- 22. who knows. Maybe it wouldn't. This is only fair, this
- 23. is reasonable, and Senator Partee, I'm not up for
- 24. election next year. I don't need any publicity in my
- 25. district. I'm genuinely concerned that by forcing these
- 26. three counties to participate in this bill that you are
- 27. in effect sabotaging something that is extremely necessary
- 28. for the entire State of Illinois.
- 29. PRESIDING OFFICER (SENATOR GRAHAM):
- 30. Any further discussion? If not, the question is
- 31. shall Amendment No. 3 to SB 27 be adopted. All in favor
- 32. of the adoption will signify by saying aye. Opposed.
- 33. There's been a request for a roll call. Poll will be called.

SECRETARY: 1. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll, 2. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald, 3. Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski, 5. Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard 6. Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman, 7. Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano, 8. 9. Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith, Sommer, Soper, Sours, Swinarski, Vadalabene, Walker, 10. Weaver, Welsh, Wooten, Mr. President. 11. PRESIDING OFFICER (SENATOR GRAHAM): 12. 13. Scholl, no. If you will...Gentlemen if you will 14. stay away from the Secretary so he can get the responses from the podium, it will be helpful. We'll have you 15. all on the roll call before we announce it. Dougherty, 16. no. Course, no. Knuppel, no. Newhouse, no. We'll get 17. you on Gentlemen. We're in no hurry to announce the .18. 19. roll call. On this question the yeas were twenty, the 20. nays were thirty-five, the motion to adopt Amendment 21. No. 3 is therefore declared lost. 22. SECRETARY: Amendment No. 4 by Senator Schaffer. 23. PRESIDING OFFICER (SENATOR GRAHAM): 24. 25. Senator Schaffer. SENATOR SCHAFFER: 26. Mr. President, Senator Regner has an amendment that in 27. ...in the order of amendments it'd be probably more 28. pertinent to go to his amendment first. 29. PRESIDING OFFICER (SENATOR GRAHAM): 30. You yield to Senator Regner ... 31. SENATOR SCHAFFER:

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I do.

PRESIDING OFFICER (SENATOR GRAHAM): 1. His amendment is down here Mr. Secretary? 2. 3. SECRETARY: Amendment No. 4 by Senator Regner. 4. PRESIDING OFFICER (SENATOR GRAHAM): 5. б The Chair recognizes the Senator from Mt. Prospect. SENATOR REGNER: 7. Yes Mr. President, Members of the Senate. This 8. 9. amendment contains similar provisions to that contained in the bill which Governor Walker had introduced and ' 10. that is providing that 2/3's of the revenues collected 11. 12. in each county for expenditures will be expended in that county. It goes one step further in that it says 13. 2/3's of the monies collected in the 30 suburban Cook 14. County townships shall also be expended in the suburban 15. 16. area of Cock County. And I would move for a favorable 17. roll call on Amendment No. 4 to SB 27. 18. PRESIDING OFFICER (SENATOR GRAHAM): Any further discussion? 19. 20. PRESIDING OFFICER (SENATOR WEAVER): Senator Fawell. 21. SENATOR FAWELL: 22. 23. Senator I don't have a copy of that amendment on my... The... the only point I would like to mention is that 24. what is attempted to be achieved by this amendment when 25. it states that the RTA board shall budget an appropriate 26. amount not less than 2/3's of the revenues collected on 27. behalf of the authority in each county for expenditure 28. for services which benefit that county. I simply suggest 29. that that's a lot easier to say than to actually put into 30. practice. I have here before me just a summary of the 31.

bill where it is stated that such a concept will impose

substantial difficulties in determining allocations of

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ı. revenues from each county and even more significant 2. difficulties in attributing benefits to each county. 3. For instance, does McHenry County benefit from a 4. capital improvement in the Loop, and if so, how much. 5. How are subsidies to commuter railroads which traverse 6. more than one county to be allocated? By route mile. 7. by passenger mile, by cost? Who benefits from lesser 8. traffic congestion on the Kennedy Expressway? Etc., 9. etc. I think by putting a clause like this in it may 10. seem to be helpful. And I suppose politically it can 11. But very practically speaking I think we inculcate 12. into the act some legal nightmares and something that 13. just is not practical. I think Ladies and Gentlemen 14. this is a regionalized concept that you either can 15. accept the regionalized approach or you cannot. 16. But the attempt to do what is being attempted here 17. is very understandable and human nature but I don't 18. think that it's going to do anything but cause an 19. awful lot of problems. 20. PRESIDING OFFICER (SENATOR WEAVER): 21. Senator Conolly. 22. SENATOR CONOLLY: 23. Would the sponsor yield to a question please? 24. PRESIDING OFFICER (SENATOR WEAVER): 25. He indicates he will. 26. SENATOR CONOLLY: 27. Does this amendment include the use of bond proceeds? 28. PRESIDING OFFICER (SENATOR WEAVER): 29. Senator Regner. 30. SENATOR REGNER:

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I would assume not, the way it's written Senator.

PRESIDING OFFICER (SENATOR WEAVER):

Senator Conolly.

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1. SENATOR CONOLLY:

2. With the understanding and on the record that it З. does not include the bond proceeds, I could accept this 4. amendment.

5. PRESIDING OFFICER (SENATOR WEAVER):

6. Senator Schaffer.

SENATOR SCHAFFER:

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8. I...I would just simply like to refer to Senator 9. Fawell's observations. You know, these are amazing 10. times we live in Senator. We have a little device and 11. in some cases not too little called a computer. The 12. Chicago Northwestern Pailroad at my request and at 13. the request of several of our...my fellow legislators 14. in my area was able to provide us with a very detailed 15. cost benefit type of survey and indicated to us that 16. this was not particularly difficult to do with the 17. modern technology we have. This particular proposal 18. is feasible from a management standpoint. It is 19. desirable from a point of equity and justice and again 20. I think it's an important ingredient in putting together 21. a bill that can be enacted into law.

22. PRESIDING OFFICER (SENATOR WEAVER):

23. Any further discussion? Senator Regner. 24.

SENATOR REGNER:

Yes, Members of the Senate, just a few remarks in closing. In the suburban area, the northwest suburban area we have a very fine commuter line. The only problem with it is that we almost can't get there. There is no parking places, there is no bus provisions to get to the Northwest in my area, and I assume it's exactly the same in the entire suburban area, the country towns, and also the other five counties. And all we're trying to do with this is to assure that there will be money-

l. spent in those areas to provide services, not just to 2. improve the commuter lines but also to allow us get to them and to use them and again I would ask for a favorable 3. 4. roll call on this amendment. PRESIDING OFFICER (SENATOR WEAVER): 5. 6. The question is shall Senate Amendment No. 4 be 7. adopted. All in favor signify by saying ave. Opposed 8. nay. Roll call. 9. SECRETARY: 10. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll, 11. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald, 12. Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth 13. Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski, 14. Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard 15. Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman, 16. Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano, 17. Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith, 18. Sommer, Soper, Sours, Swinarski, Vadalabene, Walker, 19. Weaver, Welsh, Wooten, Mr. President. 20. PRESIDING OFFICER (SENATOR WEAVER): 21. Sours, aye. Conolly, aye. Hall, no. Course, no. Knuppel, no. Scholl, aye. Senator Graham did you... 22. 23. Roe, aye. Netsch, no. Newhouse, no. Carroll, no. 24. ...question the ayes are twenty-eight, the mays are twenty-eight. The amendment fails. ... amendments? 25. 26. ... Regner. SENATOR REGNER: 27. Could I have a verification on that Mr. President? 28. 29. PRESIDING OFFICER (SENATOR WEAVER): Senator Regner asked for verification. A verification 30. of the ayes...of the nays. $^{\rho}$  The negative votes. The

negative votes will be verified.

SECRETARY:

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1.	The following voted in the negative: Buzbee,
2.	Carroll, Chew, Course, Daley, Donnewald, Dougherty,
3.	Fawell, Kenneth Hall, Hynes, Johns, Keegan, Knuppel,
4.	Kosinski, McCarthy, Netsch, Newhouse, Nudelman, Partee,
5.	Rock, Romano, Saperstein, Savickas, Smith, Swinarski,
6.	Vadalabene, Welsh, Wooten.
7.	PRESIDING OFFICER (SENATOR WEAVER):
8.	Senator Regner.
9.	SENATOR REGNER:
10.	Oh, I see him here now. Senator Daley?
11.	PRESIDING OFFICER (SENATOR WEAVER):
12.	Senator Daley's on the Floor.
13.	SENATOR REGNER:
14.	Senator Palmer?
15.	PRESIDING OFFICER (SENATOR WEAVER):
16.	He's here. Senator Palmer is on the Floor.
17.	The roll has been verified. Any further amendments?
.18.	SECRETARY:
19.	Amendment No. 5 by Senator Schaffer.
20.	PRESIDING OFFICER (SENATOR WEAVER):
21.	Senator. Schaffer.
22.	SENATOR ROCK:
23.	Senator Schaffer has two amendments and he wants to
24.	know which one he's talking about right now.
25.	SECRETARY:
26.	Amendment No. 5 by Senator Schaffer.
27.	PRESIDING OFFICER (SENATOR WEAVER):
28.	Senator Schaffer.
29.	SENATOR SCHAFFER:
30.	You'll recall that I asked that this particular
31.	amendment be held until after Senator Regner's amendment
32.	was read and you'reyou're going to discover why
33.	very shortly. This amendment provides that thethe

- board shall budget and appropriate an amount not less than
- 2/3's of the revenue collected on behalf of the authority...
- of the authority in each county for expenditure for
- 4. services which benefit that county. Which is similar to
- 5. the amendment that just tied. The difference of course is
- 6. that it does not include the Cook County townships. The
- 7. same arguments prevail with the...perhaps the added state-
- 8. ment that while it will not provide an accounting problem
- 9. between the suburban townships and Cook County. I might
- 10. add in the language of this amendment, and I'd like to
- 11. emphasize this, for services which benefit that county.
- 12. Now that does not say to be spent within the county.
- 13. It says for services that benefit that county. Now, I
- 14. grant you it's a small difference but it's a big difference.
- 15. We from the suburban counties would like to be able to
- 16. go back to our people and give them some assurances that
- 17. their tay maney is saint to be spent in a view that benefit
- their tax money is going to be spent in a way that benefits
- 18. them. I would appreciate the same twenty-eight stalwarts
- 19. and one more on this roll call.
- 20. PRESIDING OFFICER (SENATOR WEAVER):
- 21. Senator Partee.
- 22. SENATOR PARTEE:
- 23. Senator I don't want to seem obstreperous but I...I
- 24. do have a problem not only with the...arithmetic of the
- 25. situation. Arithmetical...The arithmetical concepts are
- 26. going to be difficult under an amendment such as this.
- 27. But the other thing is how do you make the determination
- 28. as to what benefits the people of the county. In other
- 29. words if you built a shelter in Lake County which kept
- 30. someone who lived in Kane County from getting wet, does
- 31. it benefit Kane County when the person comes home dry?
- 32. Because he doesn't buy any cough medicine, or he doesn't
- 33. die and his taxes aren't collected. Or if he dies and

- his taxes aren't collected. I just don't understand
- how you can determine what benefits a county. In other
- words, the construction of something in one county may
- have benefit for that county or for another county.
- 5. How can you tell what the proportionate share of the
- benefit is between the other parts of the system. I
- just don't see that it lends itself to any accurate
- computation.
- 9. PRESIDING OFFICER (SENATOR WEAVER):
- Senator Schaffer.
- 11. SENATOR SCHAFFER:
- 12. Again, a couple things. One, I would point out to
- 13. you that should that individual in Kane County die. it
- 14. wouldn't benefit Kane County anyway because as you'll
- 15. recall from a little earlier the State still gets all
- 16. the inheritance tax monies despite the crying needs of
- 17. county government. The...the important thing I think
- 18. is that these benefits can be and have been arrived at
- 19. in other mass transit districts. This is not a concept
- which is unique. This concept is a workable concept.
- 21. It's in my opinion, a desirable concept and it is...it
- 22. is not impossible. In fact it is not particularly
- 23. difficult when you're dealing with mass transit to do
- 24. this. And you'll bear in mind that we did say 2/3's.
- 25. Now we realize that there will be gray areas, but this
- 26. is an assurance to the outer county residents that they
- 27. will receive some benefits. It is a necessary reassurance.
- 28. Again, I'd appreciate a favorable roll call.
- 29. PRESIDING OFFICER (SENATOR WEAVER):
- 30. Senator Conolly.
- 31. SENATOR CONOLLY:
- 32. Will the sponsor yield to a question?
- 33. PRESIDING OFFICER (SENATOR WEAVER):

ı. He indicates he will. 2. SENATOR CONOLLY: 3. Is it your understanding that the way this amendment 4. is drafted that it would not affect...would not limit the 5. proceeds of bond sales. 6. PRESIDING OFFICER (SENATOR WEAVER): 7. Senator Schaffer. 8. SENATOR SCHAFFER: 9. To the best of my knowledge it is. 10. PRESIDING OFFICER (SENATOR WEAVER): 11. Senator Conolly. 12. SENATOR CONOLLY: 13. With the ... that on the record and I think I also should 14. point out that it's my understanding that this is the 15. wording that appears in the Partee sponsored bills of... 16. that have been introduced in this Body. Therefore I 17. would urge this acceptance of this amendment. 18. PRESIDING OFFICER (SENATOR WEAVER): 19. Senator Bell. 20. SENATOR BELL: 21. Well, Mr. President, Members of the Senate, far be it 22. from me to get up here and make some profound statement 23. that hasn't already come to your thoughts at this stage. 24. But let me say this, that as a member of the block of 25. suburban counties of the RTA that's concerned about 26. representation of our people that we're fast approaching 27. a time in reference to the RTA bill here that you're going 28. to totally alienate these few Senators in supporting any 29. RTA measure that comes forth. Now, I think this is a 30. reasonable amendment. You may not agree. Vote me down 31. in that case, but I assure you, you'd better be darn 32. well certain that you've got the 36 votes to create a

regional transit authority, because we need this particular

- ı. amendment. If you're going to have any support from those
- 2. suburban counties. And Senator Partee, I think your point
- 3. is worthy of consideration. But I say to you sir, that
- there is much in the present bill that is of an ephemeral 4.
- 5. nature already in interpretation and this does not cloud it
- 6. up any further. Members of this Senate, we want an RTA.
- 7. I'm not against it. And by and large I don't believe the
- 8. people of Will County are against an RTA if we have some
- 9. reasonable safeguards. Now this amendment will be extremely
- 10. important to us and it may make the difference of some
- 11. Republican votes on this side for the creation of this
- 12. authority and there's a few others, there's another amend-
- 13. ment that I'll be bringing forth that is also important to
- 14. us but this is the key issue I assure you.
- 15. PRESIDING OFFICER (SENATOR WEAVER):
- 16. ... Senator Partee.
- 17. SENATOR PARTEE:

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- 18. Well, certainly Senator, I don't have any desire to
- 19. antagonize anyone. As a matter of fact when I was in high
- 20. school they called me the original pacifist. I don't like
- 21. to antagonize and I certainly don't want to antagonize. I
- 22. certainly want to get a bill in shape for passage but if ...
- 23. as I read this Senator, I would just be unfair with myself
- 24. and with you if I said to you that I thought that this lent it-
- 25. self any real...any kind of mathematical computation which was
- 26. accurate. No, I can arithmetical, okay? ... Also expialidocious,
- 27. now let me say that this is as I see it, makes it very difficult
- 28. to judge which county actually generates the revenues because it

to me, would to...invading the province of a board a board

- goes across county lines and what you would be doing it seems 30.
- 31. which will be selected to be representative of all areas and
- 32. you will almost be mandating them to spend money in some
- 33. instances unnecessarily just to comply with the rhetoric

- and language of this amendment. I don't think you would
- want them to spend something in Cook County just to comply
- 3. with the terms of this amendment if the money should be
- 4. spent in some other area where it was more needed. It seems
- to me that if it should be spent in Will County where needed
- 6. that you shouldn't spend it in Cook County if it wasn't
- 7. needed and I think you are invading the province of the
- 8. Board in making the judgments, in making the determinations
- 9. as where...as to where the money as raised ought to be
- 10. spent...which area has the priority of the moment.
- 11. PRESIDING OFFICER (SENATOR WEAVER):
- Senator Schaffer.
- 13. SENATOR SCHAFFER:
- 14. Well, we've...we've reached on accord Senator we both
- 15, agree now that this money...there is not the need to spend
- 16. the money in our outer counties on mass transit. ... It's fairly
- 17. clear to me where you want to spend our money. ... I think
- 18. this amendment is necessary and I...quite frankly...I find
- 19. myself in the unusual position of supporting a proposal that
- 20. was advanced by the Governor of this State. I would point
- 21. out to you that the...this idea and the verbage came from I be-
- 22. lieve from SB 11 of which I believe Senator Partee's name
- 23. is on. It's not my concept, I freely concede that we did
- 24. ...get the idea from the so-called Walker RTA Bill and I
- 25. commend the Governor for having this language in. ...Quite
- 26. frankly I think this amendment has the benefit...the
- 27. additional benefit over the previous amendment in that I
- 28. think it could be argued that it might be difficult to put
- 29. together a comparison or a study between Cook County and the
- 30. City of Chicago. But I... I submit to you that it would
- 31. not be difficult to do this with the outer counties...because
- 32. quite frankly there's very little service out there right
- 33. now. It's easy to calculate what benefits we'd get...again

I submit this is an important compromise part and I use ı. 2. compromise part of putting together a workable package 3. that's good for the people of the entire six county area. PRESIDING OFFICER (SENATOR WEAVER): 4. Senator Schaffer moves the adoption of Amendment No. 5. 5 to SB 27. Ask for a roll call. Secretary will call 6. 7. the roll. SECRETARY: 8. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll, 9. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald, 10. Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth 11. Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski, 12. Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard 13. Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman, 14. Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano, 15. Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith, 16. Sommer, Soper, Sours, Swinarski, Vadalabene, Walker, 17. Weaver, Welsh, Wooten, Mr. President. 18. PRESIDING OFFICER (SENATOR WEAVER): 19. Course, no. Kosinski, no. Nimrod, aye. Request 20. for the absentees. The absentees will be called. 21. SECRETARY: 22. Clarke, Harber Hall, Mitchler. 23. PRESIDING OFFICER (SENATOR WEAVER): 24. On that question the ayes are 28. The mays are 29. 25. Amendment No. 5 is lost. 26. SECRETARY: 27. Amendment No. 6 by Senator Schaffer. 28. PRESIDING OFFICER (SENATOR WEAVER): 29.

Senator Schaffer.

SENATOR SCHAFFER:

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of the outer suburban area people. So far today we've said

Amendment No. 6 addresses itself to another consideration

- that the suburban areas, the outer counties don't have ı.
- 2. the right to vote. They're going to get this thing whether
- they want it or not. We just said we aren't going to з.
- 4. guarantee them that they're going to get anything except
- 5. a tax bill. That's exactly what we just did. And now,
- 6. and by the way, I might add under the funding proposal of
- 7. this quote, unquote Republican bill, the Republican areas
- 8. the suburban areas will be picking up a...a good size
- 9. hunk of the bill. In fact probably out of proportion.
- 10. This last amendment I have simply states that transportation
- 11. shall be uniform throughout the territory of the authority
- 12. for that mode...for the particular mode of transportation
- 13. which simply means that if a mile of train traffic or
- 14.
- bus traffic costs 5¢ in the City of Chicago, it shall
- cost 5¢ in the City of Arlington Heights, it shall cost 16.
- 5¢ in Hebron not that Hebron's ever going to see a bus
- 17. mind you. And that's all I'm trying to do. You said
- 18. we don't have any choice. You said we aren't going to
- 19. get any service. Now, if by chance one of our people
- 20. happens to wander in towards Cook County and get on a
- 21. train, please don't charge him more in the suburban
- 22. area than you would in the city area. That's all we're
- 23. trying to do. I'd appreciate a favorable roll call.
- 24. PRESIDING OFFICER (SENATOR WEAVER):
- 25. Is there any discussion? Senator Partee.
- 26. SENATOR PARTEE:

- 27. I...I'm not saying I'm against this amendment,
- 28. I just have a couple of questions. One is Senator,
- 29. is it conceivable that the cost of operating in one
- 30. county may be more or less than operating the same
- 31. kind of service in another county?
- 32. PRESIDING OFFICER (SENATOR WEAVER):
- 33. Senator Schaffer.

#### SENATOR SCHAFFER:

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2. I quite frankly, in my opinion for similar modes of З. transportation I would tend to say not. I'm not going... 4. I'm not going to pretend to be a mass transit expert. 5. I have talked to the suburban railroad people and a couple 6. of the people and they generally concede that this is 7. possible. But there are of course factors that...that 8. mitigate both ways in this question. Quite frankly I 9. think that...that you can make a case both ways on this 10. argument but I still think the concept of equal fares . 11. throughout the district is extremely important and I 12. might add that we have a precedent for this concept in 13. the Illinois toll-way. You'll recall that the tolls 14. collected on the highways in the Illinois toll-way 15. system are required by State statute to be uniform 16. throughout the district. And obviously there are slight 17. variances from one area of the toll-way to another, but 18. it was felt important enough that we did, not myself . 19. but those people that were in the Legislature when that 20. authority was drafted did put the concept in. I think 21. it was good then. I think it was good...is good now, 22. and again I think it's a necessary step towards some 23. assurance to the outer suburban areas that they are 24. going to get some form of fair treatment. 25. SENATOR PARTEE:

Well, Senator I certainly agree with you. It just occurred to me that there may be some differences in personnel costs between the commuter railroads, between some of the bus lines and between some of the rapid transit authorities within various places. I don't know if... that the personnel costs are the same throughout the system. I just don't have a way of knowing that. And I don't think certainly that we ought to tie the hands

- of the authority on a basis where they would have no 1.
- opportunity to take into consideration operational 2.
- differences, personnel salary differences and other 3.
- items throughout the system. I think perhaps the 4.
- concept that you have in terms of fairness is one that 5.
- I subscribe to. But if you would rephrase this to 6.
- say that the board would have the right or would even 7.
- be mandated to make certain that the fares were identical 8.
- all things considered then I think you'd be approaching 9.
- a concept of fairness which I think you seek. I'm just.
- not certain that you're going to get it on this basis. 11.
- I think we're on the same wavelength but I think there's 12.
- 13. some imponderables here that we don't know about.
- 14. PRESIDING OFFICER (SENATOR WEAVER):
- 15. Senator Carroll.
- 16. SENATOR CARROLL:

- Thank you. Sort of a question also and commentary. 17.
- Senator Schaffer are you getting towards a zone type 18.
- system, of zone fares? Because in part of it, the way 19.
- I see it, I mean it costs people to go shorter distance 20.
- the same amount of money as to go a longer distance even 21.
- within the City of Chicago. A person going from Senator 22.
- Netsch's district downtown, which might only be a mile 23.
- costs them the same fare as a person going twelve miles 24.
- from my district. And like the tollroads, if I get on the 25.
- tollroad to come down here from my district it costs me 26.
- 70¢ before I get to 55, I-55. If we get on from Senator 27.
- Nudelman's district it only costs 40¢. Both of us are 28.
- getting on from an area within the city, and you know, 29.
- I happen to cross an extra toll booth going there. So, 30.
- how are you equating this to mileage. I mean, is it so 31.
- much per square mile, or what? 32.
- PRESIDING OFFICER (SENATOR WEAVER): 33.

ı. Senator Schaffer. 2. SENATOR SCHAFFER: That is why we used the word or the expression mode 3. 4. of transportation. I would interpret that in the discussion 5. with the drafting authority this was taken into affect. 6. We are...are talking about mode of transportation and... 7. which I would take to include the type meaning bus or train 8. and the system meaning zone or point A to point B. 9. PRESIDING OFFICER (SENATOR WEAVER): 10. Senator Carroll. 11. SENATOR CARROLL: 12. Just again, you know, you can go about 40 miles on 13. one bus line without paying an extra fare within the 14. City of Chicago, at the same time you may be only going 15. 2 miles to get to and from work for the same fare. Which 16. figure are you going to use for computation? Are you 17. going to use Senator Netsch's person who just goes a mile 18. and a half or so for the same fare my person may be traveling 19. 30 miles for, all on the same system. All on the same 20. bus on the same mode of transportation. 21. PRESIDING OFFICER (SENATOR WEAVER): 22. Senator Schaffer. 23. SENATOR SCHAFFER: 24. The purpose of my amendment is to defend Senator 25. Netsch's constituents. He should be paying the same 26. amount of fee or of ticket charge for the same type of 27. transportation. That is again why we use the term 28. mode, and I would submit to you that the...by the use 29. of the word mode we encompass Senator Partee's objection. 30. Because I think this does give the authority the leeway 31. it needs to operate. PRESIDING OFFICER (SENATOR WEAVER): 32.

Senator Conolly.

#### ı. SENATOR CONOLLY:

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Mr. President I'm going to have to oppose this amendment. 3. In theory, or let's say at first blush this sounds like 4. it's a good idea, but when you start checking it out and 5. start looking at the great future of this RTA should have, 6. they should have the complete opportunity to fix the fares 7. as appropriate or in some cases charge for example no 8. fares such as was done in the demonstration project of 9. the new service, new C...CTA service in Evanston where 10. they allowed for one week the bus service to be free in 11. order to increase ridership as a demonstration to 12.

13. and there I would... I think that the RTA should have all 14. sorts of powers that will be able to improve ridership

the people. This would be illegal under this bill,

15. and merchandise transit in the region so therefore I 16. oppose this measure.

17. PRESIDING OFFICER (SENATOR WEAVER):

> Any further discussion? Senator Schaffer may close the debate.

20. SENATOR SCHAFFER:

> In the suburban areas that I represent served principally by the Chicago-Northwestern Railroad, the train fares as they exist today are 30 to 40% above the per mile, or mode of transportation charge by other mass transit districts in the six county areas. My people are going to be paying a great deal of money for very little service. They're going to not be given a chance to vote on it at least by a county by county basis. And without this referendum they will continue...or this amendment, I'm sure they will continue to pay 30 to 40% more for that small amount of transportation that they do choose to use. I ask for support for this amendment, not on the basis

- of a regional or parochial interest, not on the basis 1.
- of partisanship. Quite frankly, on the basis of fair 2.
- play and justice. 3.
- PRESIDING OFFICER (SENATOR WEAVER): 4.
- Senator Schaffer moves the adoption of Amendment 5.
- No. 6 to SB 27. On that question the Secretary will 6.
- call the roll. 7.
- SECRETARY: 8.
- 9. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,
- Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald, 10.
- Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth 11.
- Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski, 12.
- Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard 13.
- Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman, 14.
- Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano, 15.
- Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith,
- 16.
- 17. Sommer, Soper, Sours, Swinarski, Vadalabene, Walker,
- Weaver, Welsh Wooten, Mr. President. 18.

PRESIDING OFFICER

- 20. Walker, aye. Newhouse, no. Keegan, no. Hynes, no.

(SENATOR WEAVER):

- Knuppel, no. Scholl, no. On that question the ayes are 21.
- twenty-four, the nays are thirty-two and Amendment No. 6 22.
- 23. lost.

- SECRETARY: 24.
- Amendment No. 7 by Senator Bell. 25.
- 26. PRESIDING OFFICER (SENATOR WEAVER):
- Senator Bell. 27.
- SENATOR BELL: 28.
- 29. Mr. President, Members of the Senate, I think this
- is the last amendment that we have for SB 27, no, 30.
- we're not that lucky. Got a few more I guess. So far 31.
- 32. this afternoon as we've addressed the RTA question and
- for want of a better term, I think it can be said that 33.

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we've been jamming it to the suburbs or the surburban
 l.
         counties. Now, I don't know what you've got in mind
 2.
 З.
         Evidentially you've got in mind that you're going to
         pass this RTA bill in it's present form somehow. And
 4.
5.
         I'd like to think that you're going to have some
6.
         difficulty in this without some reasonable safeguards
7.
         to those outlying counties. We just missed one that
8.
         was awfully important to us and that was the 2/3's
9.
         funding going back. And I suggest to you that this
10.
         seventh amendment is equally important. Mr. President,
11.
         Members of the Senate, this seventh amendment addresses
         itself to restructuring the board of directors.
12.
         And what it does is it gives each of the five counties,
13.
14.
         the outlying counties a member appointed to the board
15.
         of directors and that member will be appointed by the
16.
         county board from each of those counties. In reference
17.
         to Cook County it will change the membership from three,
18.
         or excuse me to three from Chicago and two from suburban
         Cook. Now, arithmetically speaking... I can say it.
19.
20.
         Arithmetically speaking this comes up to a total of
21.
         10. Now, the board...the director of the board will
22.
         be appointed by the Governor at the advise and consent
23.
         of the Senate with...with the normal rules prevailing
24.
         that are in presently in SB 27. It's my thought and
25.
         the thought of the people of my county that we want
26.
         some representation that is a little more than is currently
         in this RTA bill. And I offer to you that this amendment
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         addresses itself to that concept and I would solicit
         your support. And hope that we can get an RTA that
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Senator Conolly.

33. SENATOR CONOLLY:

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will have a little better balanced blend.

PRESIDING OFFICER (SENATOR WEAVER):

Mr. President, I once again have to rise to oppose this amendment. First of all on the basis that this does not meet what we feel is the directive of the courts on the one man, one vote issue. Secondly that the Transportation Study Commission spent a great deal of time working up a formula that meets the criteria of the one man, one vote and secondly to...have other safeguards such as the 3/4'svote for the election of the directors. Therefore I think that with that agreement of the Transportation Study Commission and that being incorporated in both this series of bills and the bills of Senator Partee's, I think that this would only add to causing more dissention on the adoption of RTA. So therefore I urge that this be defeated.

PRESIDING OFFICER (SENATOR WEAVER):

Senator Graham.

# SENATOR GRAHAM:

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Mr. President, Members of the Senate, in all due deference to the Gentleman from Joliet, I think that all of the members of the Senate Executive Committee who have sat through hours and hours of testimony which related itself to gubernatorial appointments for various departments would shutter at the thought of the incorporation of that phrase in this amendment. I just call that to your attention.

PRESIDING OFFICER (SENATOR WEAVER):

Any further discussion? Senator Bell may close debate. SENATOR BELL:

Well Senator Graham, I know the batting average of the Governor has been something less than 100% with this Senate, but after all we do have to address ourselves to the future Governors of the State of Illinois and it would be my hope that some of those appointees forthcoming

in the future would be better qualified. And I also 1. believe that...that the present, or the legislation 2. under consideration here addresses itself to certain... 3. certain criteria that any director of the RTA would 4 . have to have. Again I want to emphasize without hopefully 5. being redundant, I guess it is redundant but it is 6. important to our outlying counties. I don't think that this is going to break the back of the RTA, but it's Я. meaningful certainly to my county, Senator Schaffer's 9. county, Senator Mitchler's county and Senator McBroom 10. who has a portion of my county. I think we're in real 11. trouble on the RTA if we can't get somehow or other 12. a...a means of addressing ourselves to reasonable 13. viability in these outlying districts. I'd ask for 14. support of the Senate. 15. PRESIDING OFFICER (SENATOR WEAVER): 16. Senator Bell moves the adoption of Amendment No. 17. 7 to SB 27. All in favor signify by saying aye. 18. Opposed nay. Amendment lost. Any further amendments? 19.

Amendment No. 8 by Senator Regner.

PRESIDING OFFICER (SENATOR WEAVER):

Senator Regner.

SENATOR REGNER:

SECRETARY:

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Mr. President, Members of the Senate this is a very simple amendment. Several years ago the U.S.Supreme Court ruled that all elections...elected districts shall be based on the one man, one vote. There is no such phrase. phraseology in this bill and what it does is mandate after the 1980 census and thereon every ten years that the composition of this board be made up based on the one man, one vote as nearly as possible.

And I'd urge a favorable roll call on this bill...amendment.

- PRESIDING OFFICER (SENATOR WEAVER):
- Senator Conolly.
- 3. SENATOR CONOLLY:
- 4. There could very well need to be a change ten years
- 5. from now on the make up of the RTA board. But I think
- 6. it would only be appropriate that this Body make that
- 7. change and it be not mandatory. This Body will have the
- 8. wisdom to do this and therefore there's no need to have such
- 9. an amendment, and I would oppose the amendment at this
- 10. time.
- 11. PRESIDING OFFICER (SENATOR WEAVER):
- 12. Any further discussion? Senator Regner.
- 13. SENATOR REGNER:
- 14. We felt it was necessary in various other elected
- 15. bodies such as county boards and that and I feel it's
- 16. necessary in this. And again I'd ask for a favorable
- 17. roll call.
- 18. PRESIDING OFFICER (SENATOR WEAVER):
- 19. Senator Regner moves the adoption of Amendment No. 8
- 20. to SB 27. And requests a roll call. The Secretary will
- 21. call the roll.
- 22. SECRETARY:
- 23. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,
- 24. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald,
- 25. Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth
- Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski,
- 27. Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard
- 28. Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman,
- 29. Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano,
- Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith,
- 31. Sommer, Soper, Sours, Swinarski, Vadalabene, Walker,
- 32. Weaver, Welsh Wooten, Mr. President.
- 33. PRESIDING OFFICER (SENATOR WEAVER):

- Buzbee, no. Keegan, no. Bell, ave. Nimrod, aye. 1.
- Partee, no. Swinarski, no. On that question the ayes 2.
- are twenty-seven, the nays are thirty-one, and Amendment 3.
- 4. No. 8 is lost
- SECRETARY: 5.
- 6. Amendment No. 9 by Senator Regner.
- PRESIDING OFFICER (SENATOR WEAVER): 7.
- 8. Senator Regner.
- 9. SENATOR REGNER:
- 10. Yes Mr. President, this amendment provides...is a 11.
- conflict of interest amendment and what it says, every 12.
- member of the board or the employee of the authority
- who knowingly has an interest direct or indirect in any 13.
- 14. contract to which the authority is involved must make
- 15. full disclosure of such interests. Failure to make
- disclosure...by the board member or the employee would 16.
- 17. allow his being removed from either the board or from
- 18 whatever position he's serving in on the board. Like I
- say it is a conflict of interest. This seems to be a 19.
- 20.
- big thing that's going on today that everybody should 21.
- know and I would ask for the adoption of this amendment.
- 22. PRESIDING OFFICER (SENATOR WEAVER):
- 23. Is there any discussion? Senator Conolly.
- 24. SENATOR CONOLLY:

- 25. In the existing statutes and the code of the office...
- of State officers we already have a conflict of interest 26
- 27. code that is more strict than this. So this would seem
- to supersede that code and therefore make it less strict
- than what was...the board members already have. So there-29.
- fore I would oppose this because we certainly would not 30.
- want to have this less...least requirement than the, what 31.
- we require the other State officers to have. 32.
- PRESIDING OFFICER (SENATOR WEAVER): 33.

1.	Any further discussion? Senator Regner may close
2.	debate. Excuse me, Senator Clarke.
3.	SENATOR CLARKE:
4.	I'd just like to get a little clarification of
5.	what Senator Conolly just said. Whatwhat code is
6.	this that's more strict and applies to all the employees?
7.	PRESIDING OFFICER (SENATOR WEAVER):
8.	Senator Conolly.
9.	SENATOR CONOLLY:
10.	It'swe don't have the exact citation, but it's
11.	in the Revised Statutes under Officers, andis listed
12.	under Conflict of Interest. My counsel here does state
13.	that.
14.	PRESIDING OFFICER (SENATOR WEAVER):
15.	Any further discussion?
16.	SENATOR CONOLLY:
17.	You want to hold it, we'll get the actual citation.
18.	PRESIDING OFFICER(SENATOR WEAVER):
19.	Senator Clarke.
20.	SENATOR CLARKE:
21.	I just want to comment that II question that
22.	there's anything in the present statutes that gives
23.	this kind ofcontrol over even State officers much
24.	less the employees of a district as this amendment
25.	proposes.
26.	PRESIDING OFFICER (SENATOR WEAVER):
27.	Senator Regner may close debate.
28.	SENATOR REGNER:
29.	Yes Members of the Senate. I don'tI can't visualize
30.	these people on the RTA board or the employees, the motormer
31.	and such being included as State officers and I think this
32.	is a good amendment, it's a needed amendment. And I would
33.	urge a favorable roll call.

PRESIDING OFFICER (SENATOR WEAVER): 1. Senator...Senator Partee, Senator Regner closed debate. 2. Did you...you have... Senator Partee. 3. SENATOR PARTEE: 4. 5. Would he yield to me for just a minute, just to ask you a question? Won't the members of this board have to 6. file an ethics statement under our existing statutes 8. anyway? And wouldn't that statement reveal the information sought to be elicited by this amendment? 9. 10. PRESIDING OFFICER (SENATOR WEAVER): Senator Regner. 11. 12. SENATOR REGNER: 13. I don't know if they would have to file the ethics 14. statement or not Senator Partee. However if we do adopt this it certainly won't be any extra burden upon them, 15. 16. but it will include the employees other than the board 17. members. ... I'm sure we're going to have some high paid employees in the RTA and they're going to be making . 18. 19. major decisions and I certainly think that they should also be included somehow in being covered in a possible 20. 21. conflict of interest. 22. SENATOR PARTEE: 23. Well, I certainly don't want to be imagized as voting 24. against anything that would require a conflict of interest. 25. My only concern is that we don't do things that are unnecessary and have statutes that are already covered 26. by another concept. That's my only problem. 27. PRESIDING OFFICER (SENATOR WEAVER): 28. Senator Fawell do you have a question? 29. 30. SENATOR FAWELL: The...the point I wanted to make I think that Senator 31.

Conolly...Conolly is correct, that the reference he is

making is to the Corrupt Practices Act, and inasmuch as

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- this amendment basically pertains to any interest direct
- or indirect in any contract in which the authority is or
- 3. is about to become a party, we're talking about contractural
- 4. relationship in other words between a board member and
- 5. some other private entity. And the Corrupt Practices
- Act does cover this and as we well know to such an extent
- that its caused an awful lot of problems around the State,
- 8. but it's tought as can be and with the court constructions
- 9. that have been put to it, it is a penitentiary offense, it
- 10. knocks you out of office if you are...are sitting on a
- 11. board and even if you don't vote on a given project. Any
- 12. type of an interest direct or indirect and that's been
- construed even to mean that your wife or a member of your
  - 14. family may have that interest is construed to be yours. So I
- 15. would tend to think that if this were to be construed as super-
- 16. seding the Corrupt Practices Act, ot actually would have
- 17. the opposite of the affect that I'm sure the sponsor is...
- 18. is desiring to have here.
- 19. PRESIDING OFFICER (SENATOR WEAVER):
- 20. Senator Regner may close debate...Regner, you want to
- 21. close debate the second time?
- 22. SENATOR REGNER:
- 23. My understanding from what Senator Fawell just said
- 24. that the board members would be covered already under
- 25. the Corrupt Practices Act but the various employees would
- 26. not be covered and with that I would move to Table this
- 27. amendment with the understanding that I will have one
- 28. prepared covering just employees which are not covered right
- 29. now in Corrupt Practices Act.
- 30. PRESIDING OFFICER (SENATOR WEAVER):
- 31. Senator Regner moves to withdraw Amendment No. 9.
- 32. SECRETARY:

Amendment No. 9 by Senator Regner.

PRESIDING OFFICER (SENATOR WEAVER): 1. Senator Regner. 2. 3. SENATOR REGNER: 4. Senator Conolly just said he was half right on the 5. last debate. Amendment No. 10...in this... 6. PRESIDING OFFICER (SENATOR WEAVER): 7. This has been renumbered 9, Senator Regner. 8. SENATOR REGNER: 9. Number 9. In the SB 27 it allows \$500,000,000 of 10. nonreferendum bonded indebtedness. All this does is 11. make the five hundred...\$500,000,000 bonded indebtedness 12. part of the referendum on the adoption of the RTA 13. so that the people when they are voting on the RTA 14. whether or not we should adopt it they will also know 15. that they are voting for \$500,000,000 of non-referendum 16. bonded indebtedness and not just for the creation of the 17. board and other taxing powers. I would ask for a favorable 18. roll call on Amendment No. 9. 19. PRESIDING OFFICER (SENATOR WEAVER): 20. Is there any discussion? Senator Conolly. 21. SENATOR CONOLLY: 22. I would oppose this amendment because this will 23. . set a very negative tone to any referendum granted... 24. for the granting of the...the creation of the RTA. 25. is in the act that the bonds would have the ... the board members would have the authority to establish this 26. bonding powers up to \$500,000,000 of bonds and notes. 27. 28. But to have it as part of a referendum required, I would say that this would be...have a very negative affect, 29. 30. it would be used to the...by those opponents of RTA 31. or opponents of any progressive steps in our northeastern Illinois and therefore I would urge that this amendment 32.

not be adopted.

Any further discussion? Senator Regner may close 2. debate. 3. 4. SENATOR REGNER: I'd just like to have the taxpayers of the State 5. of Illinois and particularly this district, this RTA 6. district know what they're voting on and know that they're voting for one heck of a lot of money in taxes 8. in future years. And again I'd ask for a roll call vote. 9. PRESIDING OFFICER (SENATOR WEAVER): 10. The question is shall Amendment No. 9 to SB 27 11. pass and upon that question the Secretary will call 12. the roll. 13. SECRETARY: 14. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll, 15. 16. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald, Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth 17. 18. Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski, Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard 19. Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman, 20. 21. Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano, Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith, 22. Sommer, Soper, Sours, Swinarski, Vadalabene, Walker, 23. Weaver, Welsh Wooten, Mr. President. 24. PRESIDING OFFICER (SENATOR WEAVER): 25. Shapiro, aye. Ozinga, aye. Don Moore, aye. Aye. 26. 27. Mitchler, aye. ...question the ayes are twenty-two, and the nays are thirty. Amendment No. 9 fails. 28. SECRETARY: 29. Amendment No. 10 by Senator Regner. 30. PRESIDING OFFICER (SENATOR WEAVER): 31. Senator Regner. 32.

PRESIDING OFFICER (SENATOR WEAVER):

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SENATOR REGNER:

Well, this is another referendum, members of the 1. Senate and what it do...does is it adds a section to 2. the area regarding the funding of the district. As 3. you know the various transit districts throughout the 4. Nation as they're operating have been encouraging... 5. 6. incurring huge deficits each and every year and they've 7. had to pump additional monies into them. So realizing the fact of life that we are going to...or someone is 8. 9. going to have to provide additional revenues other than 10. is provided right now, it definitely allows the RTA 11. board to raise additional income through various 12. taxes but it also requires that it be put to a referendum 13. of the people in the district and I'd ask for a favorable roll call. 14. 15.

PRESIDING OFFICER (SENATOR WEAVER):

Is there any discussion? Question is...Senator Conolly, did you have any comment? Senator Conolly. SENATOR CONOLLY:

There is no...there is no authority in the RTA as proposed by this series of bills to increase the taxes under the matter, so therefore this would be not unnecessary language, it would not be able to be ...the board would not be able to increase taxes anyway and there would be nothing to offer to referendum. Therefore I would oppose this as just being a dilatory act...action on the bill.

PRESIDING OFFICER (SENATOR WEAVER):

Any further discussion? Senator Regner may close debate.

SENATOR REGNER:

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Senator Conolly is wrong. It's not dilatory at all, and I would especially call this to the attention of the downstate Senators sitting here today.

incur additional deficits each and every year of the 1. operation of this proposed transit authority if it 2. does actually get adopted we're going to have that З. authority before us every year asking us and the 4. General Assembly to provide more monies out of general revenue just as has happened over the years regarding 6. 7. the CTA. And you downstaters just remember that if it passes as is without this in, we're going to have 8. them down here every year asking for more State monies and 9. I'd ask for a favorable roll call. 10. PRESIDING OFFICER (SENATOR WEAVER): 11. The question is shall Amendment No 10 to SB 27 12. pass, and upon that question the Secretary will call 13. the roll. 14. SECRETARY: 15. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll, 16. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald, 17. Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth 18. Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski, 19. Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard 20. Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman, 21. Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano, 22. Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith, 23. Sommer, Soper, Sours, Swinarski, Vadalabene, Walker, 24. Weaver, Welsh Wooten, Mr. President. 25. PRESIDING OFFICER (SENATOR WEAVER): 26. Graham, aye. On that question the ayes are twenty-27. one, the nays are thirty-one. Amendment No. 10 is lost. 28. SECRETARY: 29. Amendment No. 11 by Senator Regner. 30. PRESIDING OFFICER (SENATOR WEAVER): 31. Senator Regner. 32.

SENATOR REGNER:

Yes Mr. President and Members of the Senate, this l. amendment would not have been offered if Amendment No. 2. 4 had been adopted where we're protecting the outlying З. areas is in regard to the expenditure of monies raised. 4. But now I have a deep concern about the construction of . 5, the board of directors of the RTA board. As the bill 6. states there'll be four from the city, two from the 7. suburban area and two from the other outlying counties. 8. And all this says is the two directors from the suburban 9. area shall not come from an area served by...shall not 10. come from an area served by the CTA. If we'd have members 11. coming from areas served by the CTA from the suburban 12. areas this would give the CTA an unfair weighted 13. advantage on the board. And I'd ask for a favorable 14. roll call vote. 15.

PRESIDING OFFICER (SENATOR WEAVER):

Senator Soper.

# SENATOR SOPER:

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Well, Mr. President, I...I have to oppose this amendment, cause I come from one of the biggest townships and the town of Cicero and Berwyn Township is served by the CTA and part of Stickney and part of... crosses the border of North Riverside and I think that... to...would be a disservice to my...my constituents if we didn't have the opportunity of putting somebody on that ...on that board, so I've got to oppose this if that's the way it's going to be.

PRESIDING OFFICER (SENATOR WEAVER):

Any further discussion? Do you wish a roll call?

The question is shall Amendment No. 11 to SB 27 pass and upon that question the Secretary will call the roll.

SECRETARY:

Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,

Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald, l. Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth 2. Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski, 3. Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman, Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano, 6. 7. Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith, Sommer, Soper, Sours, Swinarski, Vadalabene, Walker, 8. 9. Weaver, Welsh Wooten, Mr. President. PRESIDING OFFICER (SENATOR WEAVER): 10. 11. Scholl, no. Buzbee, no. Bartulis, aye. ...question the ayes are twenty and the nays are thirty-two. Amendment 12. No. 11 is lost. ... Further amendments? 13. 14. SECRETARY: 15. Amendment No. 12 offered by Senator Regner. 16. PRESIDING OFFICER (SENATOR WEAVER): 17. Senator Regner. .18. SENATOR REGNER: 19. Mr. President, Members of the Senate the next two 20. amendments pertain to the same topic as this previous one and I'd just ask that the next two be withdrawn. 21. 22. SECRETARY: 23. Amendment No. 12 by Senator... 24. PRESIDING OFFICER (SENATOR WEAVER): 25. Eleven will be taken out of the record. 26. SECRETARY: 27. Amendment No. 12 by Senator Regner. 28. PRESIDING OFFICER (SENATOR WEAVER): 29. Senator... SECRETARY: 30. (Secretary reads title of bill) 31. PRESIDING OFFICER (SENATOR WEAVER): 32. Senator Ragner.

#### SENATOR REGNER:

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Yes, Mr. President, Members of the Senate. The purpose of this amendment is to make the council independent
 and not subject to control of the board by way of its
 pursestrings, I guess I could say. The council members
 should be more respondent to elective officials that
 they were appointed by rather than just the board and
 I would ask for the adoption of Amendment 12.

PRESIDING OFFICER (SENATOR WEAVER):

Is there any discussion? Senator Conolly.

### SENATOR CONOLLY:

One word I don't like to use on the Floor of the Senate but I think I'm going to use this time, it sounds like these amendments are getting a little nit-picking and I think this one, the RTA authority can be left without.

PRESIDING OFFICER (SENATOR WEAVER):

Any further discussion? Senator Regner may close debate.

SENATOR REGNER:

Just ask for a favorable roll call.

PRESIDING OFFICER (SENATOR WEAVER):

Question is shall Amendment No. 12 be adopted to SB 27. And on that question the Secretary will call the roll.

Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,

SECRETARY:

Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald, Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski, Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman,

Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano,

Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith,

Sommer, Soper, Sours, Swinarski, Vadalabene, Walker, ı. 2. Weaver, Welsh Wooten, Mr. President. PRESIDING OFFICER (SENATOR WEAVER): 3. Newhouse, no. Bartulis, aye. Hynes, no. Bruce, 4. no. Netsch, no. On that question the ayes are seventeen, 5. 6. the nays are thirty. Amendment No. 12 is lost. Any 7. further amendments. SECRETARY: 8. 9. Amendment No. 13 offered by Senator Regner. 10. PRESIDING OFFICER (SENATOR WEAVER): Senator Regner. 11. 12. SENATOR REGNER: 13. Members of the Senate this is a very simple amendment. 14. All it does is incorporate the wordage from the Federal 15. Hatch Act into this bill creating the RTA. I'm sure... 16. if we do have a functioning RTA we certainly don't want 17. it to be a political patronage army, be it Republican or 18. Democrat patronage army, they're both just as bad and I 19. would ask for a favorable roll call on Amendment No.... 20. PRESIDING OFFICER (SENATOR WEAVER): 21. 13. 22. SENATOR REGNER: 23. 13 to SB 27. PRESIDING OFFICER (SENATOR WEAVER): 24. Is there any discussion? Question is shall Amendment 25. No. 13 be adopted, and upon that question the Secretary 26. 27. will call the roll. SECRETARY: 28. 29. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll, Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald, 30. Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth

Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski,

Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard

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- 1. Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman,
- Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano,
- Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith,
- 4. Sommer, Soper, Sours, Swinarski, Vadalabene, Walker,
- 5. Weaver, Welsh Wooten, Mr. President.
- 6. PRESIDING OFFICER (SENATOR WEAVER):
- 7. Sours, aye. Graham, aye. Swinarski, no. Scholl, aye.
- 8. Howard Mohr, aye. Clarke, aye. ...no. Senator Regner.
- 9. SENATOR REGNER:
- 10. Could we poll the absentees please?
- 11. PRESIDING OFFICER (SENATOR WEAVER):
- 12. The absentees will be called.
- 13. SECRETARY:
- 14. Buzbee, Harber Hall, McCarthy, Netsch, Ozinga, Scholl,
- 15. PRESIDING OFFICER (SENATOR WEAVER):
- 16. ...the yeas are twenty-nine, the nays are twenty
  - seven. Amendment No. 13 is adopted. Further amendments?
- 18. SECRETARY:

- 19. ...by Senator Berning.
- 20. PRESIDING OFFICER (SENATOR WEAVER):
- 21. Senator Berning.
- 22. SENATOR BERNING:
- 23. Thank you Mr. President, Members of the Body. What
- 24. amendment is this? Amendment No. 14 to SB 27 is a very
- 25. simple bill. And let me remind the Members of the Body
- 26. that funding of the RTA is one of our big problems. So
- 27. anything that we can do to reduce the costs we ought to
- 28. do. Senate...Amendment No. 14 to SB 27 does only this,
- 29. on line 10, page 24, strikes the figure 200 and inserts
- 30. 100. I submit to you Ladies and Gentlemen of the Senate
- 31. that \$100 a day is adequate compensation for anyone
- 32. when you remember that they get their expenses paid as
- 33. well. This is not a full time activity. It is intended

to be part-time and \$100 a day ought to be plenty 1. for providing this public service, and I would urge 2. a favorable roll call on this simple amendment. 3. 4.

PRESIDING OFFICER (SENATOR WEAVER):

Senator Conolly.

#### SENATOR CONOLLY:

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If you would examine the bill, the RTA bill you will see that the amount that its reference is made hereto is up to 100...\$200 a day. I think that there's no doubt about it that in passing an RTA bill and implementing such a bill we want to provide the highest competent...people with the highest competence and I think in this day and age that the figure that is in the bill is a adequate figure and does not need to be changed by this amendment. So I would...would like to urge the ... defeat of this amendment.

PRESIDING OFFICER (SENATOR WEAVER):

Any further discussion? Senator Berning may close debate.

## SENATOR BERNING:

I call the attention of the Body to the fact that the bill said, directors other than the chairman shall be compensated at the rate of \$200 per day spent in the service of the authority. But not more than \$25,000 a year. I'm not changing the maximum amount that can be earned, but I say to you, Ladies and Gentlemen a \$100 a day is enough for anybody to be providing a service of this kind. It's not a full time activity and one of the major criticisms of many of the area residents out where I come from has been unusually high compensations in public service. Here we have an opportunity to justify our concern for the people of this State, particularly this area over the dissipation of public monies. I submit

- that this is a worthwhile, justifiable, defensible
- amendment and I urge a favorable roll vote.
- 3. PRESIDING OFFICER (SENATOR WEAVER):
- 4. Senator Berning moves the adoption of Amendment
- 5. No. 14 to SB 27. All in favor signify by saying aye.
- Opposed nav. Roll call.
- 7. SECRETARY:
- 8. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,
- 9. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald,
- 10. Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth
- 11. Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski,
- 12. Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard
- 13. Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman,
- 14. Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano,
- 15. Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith,
- 16. Sommer, Soper, Sours, Swinarski, Vadalabene, Walker,
- 17. Weaver. Welsh Wooten. Mr. President.
- 18. PRESIDING OFFICER (SENATOR WEAVER):
- 19. Savickas, no. Buzbee, no. Hynes, no. Kenneth
- 20. Hall, no. Shapiro, aye. Scholl, aye. Senator Berning.
- 21. SENATOR BERNING:
- 22. Mr. President, I'd like to have the public know
- 23. where the big spenders. Please call the absentees.
- 24. PRESIDING OFFICER (SENATOR WEAVER):
- 25. The absentees will be called.
- 26. SECRETARY:
- 27. Bell, Fawell, Glass, Harber Hall, Knuppel, Netsch,
- 28. Partee, Schaffer,
- 29. PRESIDING OFFICER (SENATOR WEAVER):
- 30. Bell, aye. ...question the ayes are twenty-eight, and
- 31. the mays are twenty-six. Amendment No. 14 is adopted.
- Any further amendments?
- 33. SECRETARY:

Amendment No. 15 by Senator Berning. 1. PRESIDING OFFICER (SENATOR WEAVER): 2. Senator Berning. ٦. SENATOR BERNING: 4. I invite the attention of the Body to this amendment. 5. And I would not want to be guilty of telling you that it 6. is an innocuous amendment. Amendment No. 15 to SB 27 7. seeks to enlarge upon the authority of the Regional 8. Transportation Authority. It does seem to me now that 9. we are about to...establish such a body. Senate...or 10 Amendment No. 15 to SB 27 says, and I quote, and may 11. construct or participate with any other local, State 12. or Federal agency in the construction of any highway 13. 14. as defined in Section 2-212 of the Illinois Highway Code approved June 8th, 1959 as amended. My intention 15. with this amendment, and I'm sure you can read it for 16. 17. yourself is to provide the RTA with the authority to 18. construct or participate in the construction of a cross 19. town expressway. I move the adoption Mr. President. 20. PRESIDING OFFICER (SENATOR MOHR): 21. Senator Partee. 22. SENATOR PARTEE: 23. I didn't understand the gentleman's explanation. 24. Could I hear that again please? What the intention is? PRESIDING OFFICER (SENATOR MOHR): 25. 26. Senator Berning. 27. SENATOR BERNING: 28. To provide the RTA with the authority to construct 29. or to participate in the construction of the cross... 30. cross town expressway. 31. SENATOR PARTEE: Well, let me ask you Senator why is that necessary 32.

from your point of view?

1.	PRESIDING OFFICER (BENATOR PORK).
2.	Senator Berning.
3.	SENATOR BERNING:
4.	Why is the RTA necessary? To move people and eliminate
5.	congestion.
6.	PRESIDING OFFICER (SENATOR MOHR):
7.	Senator Partee.
8.	SENATOR PARTEE:
9.	SoI got nine people talking to me Senator and
10.	I missed your dulcet tones, but II think I heard
11.	you say that if there is construction of the highway
12.	you alluded to the RTA should be able to participate in
13.	whatever happens there, is that what you're saying?
14.	To be a part of it, in terms of running lines or what-
15.	ever is necessary. Is that what you're saying?
16.	PRESIDING OFFICER (SENATOR MOHR):
17.	Senator Berning.
18.	SENATOR BERNING:
19.	Yes.
20.	SENATOR PARTEE:
21.	I've never known you to be so laconic Senator.
22.	PRESIDING OFFICER (SENATOR MOHR):
23.	Senator Berning.
24.	SENATOR BERNING:
25.	I think I answered the question. I don't gather
26.	any additional inquiry from the comment.
27.	PRESIDING OFFICER (SENATOR MOHR):
28.	Senator Conolly.
29.	SENATOR CONOLLY:
30.	This would put this amendmentwould put the RTA in
31.	the highway construction business. This is not a sincere
32.	effort to see Mass Transportation in Northeastern Illinois.

Therefore I would urge this amendment be defeated. We

have our agency, our Department of Transportation to 1. build highways, and the only place that this might be 2. appropriate would be to the other series of bills con-3. cerning mass transit because there they used road fund 4. money to fund it. I move... I urge that we do not adopt 5. this amendment. 6. PRESIDING OFFICER (SENATOR MOHR): 7. Further discussion? All those in favor of adoption 8. 9. of Amendment No. 15 signify by saying aye. Opposed. Amendment 15 fails. Further amendments? 10. SECRETARY: 11. Amendment No. 16 by Senator Schaffer. 12. PRESIDING OFFICER (SENATOR MOHR): 13. Senator Berning. Senator Berning, you have another 14. amendment? 15. SECRETARY: 16. Amendment No. 16 by Senator Berning. 17. PRESIDING OFFICER (SENATOR MOHR): 18. Senator Berning, explain Amendment No. 16. .19. SENATOR BERNING: 20. Yes, thank you Mr. President, you preempted me just 21. a little bit. I wanted a roll call on Amendment No. 15. 22. PRESIDING OFFICER (SENATOR MOHR): 23. I'm sorry. Did you think it was close Senator? 24. SENATOR BERNING: 25. I beg your pardon. 26. PRESIDING OFFICER (SENATOR MOHR): 27. Did you figure it was close? I didn't from the voice... 28. SENATOR BERNING: 29. Yes, I felt it was very close and I wanted to know 30. where the support lay. May...may I request a roll call? 31. PRESIDING OFFICER (SENATOR MOHR):

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I...I did say Amendment No. 15 failed and call

32.

- 16, Senator. We can go back to that if you like after 1.
- 2. we have some intervening business. Now, do you want to
- З. go with 16 and I'll give you roll call if that's what
- 4. you request before we ask for a division.
- 5. SENATOR BERNING:
- 6. Thank you Mr. President, I would very much like
- 7. a roll call on SB...or Amendment No. 15 and then, am
- I to proceed now with Amendment No. 16. 8.
- PRESIDING OFFICER 9. (SENATOR MOHR):
- 10. 16, Amendment No. 16 we're on.
- 11. SENATOR BERNING:
- Yes, he's going to give it to me after...Amendment 12.
- No. 16 amends SB 27 on page 41, by inserting on line 2 13.
- 14. immediately after the word authority, the following: And
- 15. agencies holding purchase of service agreement; and also
- on that same page on line 5 again after the word authority, 16.
- 17. and agencies holding purchase of service agreement.
- 18. ladies and gentlemen of the Body the rationale for this
- 19.
- is simply again question of cost. We know most of us
- 21. confronting our Mass Transportation system.

that taxes have been one of the most serious problems

- 22. action to relieve the Mass Transportation system of
- 23. taxation, we will have gone a long way toward minimizing
- the burden that must be born by you and I as taxpayers
- 25. in supporting grants to the RTA. In my opinion this is an
- 26. ...justifiable method of providing a degree of relief
- 27. to the ever escalating cost of operation of Mass Trans-
- 28. portation and I would invite your favorable roll
- 29. call.

20.

- 30. PRESIDING OFFICER (SENATOR MOHR):
- 31. Senator Conolly.
- 32. SENATOR CONOLLY:
- 33. Mr. President I think we could use many adjectives

- to describe this or many charges to describe this as uncon-
- stitutional, or special interest or all sorts of things.
- 3. But really, I think it's another dilatory tactic and
- 4. actually something to attack this bill tack on to this bill
- 5. to make it a weaker bill and actually make it an obnoxious
- 6. bill. I therefore would urge that it not be...this amend-
- 7. ment be defeated.
- 8. PRESIDING OFFICER (SENATOR MOHR);
- 9. Further discussion? Senator Berning has asked for
- 10. a roll call. The question is shall Amendment No. 16
- 11. to SB 27 pass and on that question the Secretary will
- 12. call the roll.
- 13. SECRETARY:
- 14. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,
- 15. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald,
- 16. Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth
- 17. Hall, Hynez, Johns, Keegan, Knuepfer, Knuppel, Kosinski,
- 18. Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard
- 19. Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman,
- 20. Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano,
- 21. Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith,
- 22. Sommer, Soper, Sours, Swinarski, Vadalabene, Walker,
- 23. Weaver, Welsh Wooten, Mr. President.
- 24. PRESIDING OFFICER (SENATOR MOHR):
- 25. Merritt, aye. On that question the yeas are thirteen,
  - the nays are thirty-two. Amendment 16 fails. Senator
- 27. Berning.

- 28. SECRETARY:
- 29. Amendment No. 17 by Senator Berning.
- 30. SENATOR BERNING:
- 31. Amendment No. 17 to the SB 27 is a very simple one.
- 32. Seeks to raise money for the funding of the RTA by
- 33. imposing a tax on advertising. I would solicity a

1.	favorable roll call.
2	PRESIDING OFFICER (SENATOR MOHR):
3.	Any furtherSenator Conolly.
4.	SENATOR CONOLLY:
5.	May I ask, does yourdoes the sponsor yield to a
б.	question?
7.	PRESIDING OFFICER (SENATOR MOHR):
8.	Senator Berning.
9.	SENATOR CONOLLY:
ο.	I do not have a copy of your amendment but does this
1.	include newspaper advertising?
2.	PRESIDING OFFICER (SENATOR MOHR):
3.	Senator Berning.
4.	SENATOR BERNING:
5.	Yes sir
6.	SENATOR CONOLLY:
7.	Television advertising?
.8.	SENATOR BERNING:
9.	Yes sir.
.0.	SENATOR CONOLLY:
21.	Radio advertising?
22.	SENATOR BERNING:
23.	Yes sir.
24.	SENATOR CONOLLY:
25.	I've let everybody make up their own mind on this one.
26.	PRESIDING OFFICER (SENATOR MOHR):
27.	President Harris.
28.	SENATOR HARRIS:
29.	Will the sponsor of the amendment yield to a question?
30.	How is the amendment drawn so that the affect of editorial
31.	commentary might be included in the defintion of advertising
32.	in your amendment?
2 2	PRESIDING OFFICER (SENATOR MOHR):

SENATOR BERNING: 2. That was not the intent. This was intended only to 3. 4. cover paid advertising. SENATOR HARRIS: 5. 6. Thank you. 7. PRESIDING OFFICER (SENATOR MOHR): Further discussion? Senator Rock. 8. 9. SENATOR ROCK: 10. I have two questions, if the sponsor will yield. 11. why do we restrict it only to the City of Chicago? PRESIDING OFFICER (SENATOR MOHR): 12. 13. Senator Berning. 14. SENATOR BERNING: 15. Senator the primary purpose of any regional transportation 16. authority is to move people into the City of Chicago to 17. patronize the large institutions most of whom advertise very heavily in the local media, and that in turn appeals 18. 19. to the buyers from the surrounding area. It seems like a very defensible position that those who benefit ought 20. 21. to pay. That has long been the concept in taxation. PRESIDING OFFICER (SENATOR MOHR): 22. 23. Senator Rock, your second question. 24. SENATOR ROCK: 25. Yeah, how much...what is the estimated yield of this particular tax? 26. PRESIDING OFFICER (SENATOR MOHR): 27. Senator Berning. 28. SENATOR BERNING: 29. Because of the very limited fime that was available 30. to me I was not able to...develop the total amount of dollars 31. involved in advertising, but it is substantial and I refer 32.

Senator Berning.

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you to the charge that may have been made to you for any

kind of radio, television or newspaper advertising that l. 2. you may have used during your campaign. 3. PRESIDING OFFICER (SENATOR MOHR): Senator Rock. 4. 5. SENATOR ROCK: 6. But we have no...you have no idea. You are attempting 7. to fund the RTA with this proposal and we have no idea what 8. the yield is going to be. SENATOR BERNING: 9. 10. Merely that it would be substantial, if it was enough 11. to void any RTA vehicle tax, that would be fine. 12. PRESIDING OFFICER (SENATOR MOHR): 13. Senator Soper. SENATOR SOPER: 14. 15. Senator Berning, would you answer a few questions 16. please? PRESIDING OFFICER (SENATOR MOHR): 17. 18. Senator Berning indicates he will. SENATOR BERNING: 19. 20. Yes sir. 21. SENATOR SOPER: 22. Now, the metropolitan papers take advertising and 23. they're delivered into the suburbs, they're delivered into Peoria, they're delivered into St. Louis, they're 24. delivered into Harvard, Illinois. Now, would you elimiate 25. the tax from the amount of advertising in the papers that's 26. taken out of the City of Chicago? 27. PRESIDING OFFICER (SENATOR MOHR): 28. Senator Berning. 29. 30. SENATOR BERNING: I'll answer that by asking do we eliminate the sales 31.

tax.

SENATOR SOPER:

32.

ı. Well, the sales tax is a different kind of tax than the one you're talking about. Now you...you 2. don't want to answer the question, so I'll ask you 3. another question. Does this bear as to the place where the contract was made for the advertising? Say 6. that this advertising was contracted to or for in the 7. City of Peoria through an agency that handles advertising in 8. say the Daily News or the Tribune, would that tax be taxed because of the fact that the advertising went 9. 10. in the paper that was in the City of Chicago or would 11. it be taxed because of the fact that or not taxed because 12. it was...contracted for in the City of Peoria? 13. PRESIDING OFFICER (SENATOR MOHR): 14. Senator Berning. 15. SENATOR BERNING: 16. The amendment merely says engaged in the City 17. of Chicago in the business of making sales of news-18. paper advertising space or radio and television air 19. time. It makes no difference where they sign the 20. contract. I submit to you and the members of this 21. Body that there is no more vocal... 22. SENATOR SOPER: 23. I got some more... 24. SENATOR BERNING: 25. ... support for the RTA than the Chicago media. SENATOR SOPER: 26. 27. ...question. You know, just answer the question. PRESIDING OFFICER (SENATOR MOHR): 28. 29. Senator Soper. 30. SENATOR BERNING: 31. Oh, I'm sorry. Proceed. 32. SENATOR SOPER:

I'd want to...

1. PRESIDING OFFICER (SENATOR MOHR):

We are on the air here gentlemen and this is taped so if one of you would...at a time...

SENATOR SOPER:

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I know it's taped. I...I want him to listen. Now, that means that if the corporation is a corporation and their site is in the City of Chicago then any advertising that's made with that corporation because it's incorporated and the situs or the...or the corporate...the corporate board or whatever you...entity is in Chicago then there would be a tax. Right?

PRESIDING OFFICER (SENATOR MOHR):

Senator Perning you may answer now.

SENATOR BERNING:

Yes if the situs is Chicago.

PRESIDING OFFICER (SENATOR MOHR):

Senator Soper.

SENATOR SOPER:

I would invite all the newspapers if this goes through to come and...and open up your headquarters in the town of Cicero you'll be right close by and there'll be no tax. PRESIDING OFFICER (SENATOR MOHR):

Any further discussion? Senator Berning.

SENATOR BERNING:

Let me just emphasize again that there is no more vocal support for an RTA than our fine news media, of all types. They want an RTA. I'm sure they would welcome the opportunity to participate in the funding of it and would be even more justified in assuming that posture than the people out in Antioch in my county who might be subjected to a half cent sales tax and might never in their life time ride on a mass transportation unit.

I believe this is not a facetious amendment. It is

defensible, it could be productive of revenues that we
 vastly need. The RTA is not going to come cheaply.

PRESIDING OFFICER (SENATOR MOHR):

Senator McBroom.

SENATOR MCBROOM:

I move the previous question.

PRESIDING OFFICER (SENATOR MOHR):

PRESIDING OFFICER (SENATOR MOHR):

Senator Berning just closed debate. Senator Knuppel.

SENATOR KNUPPEL:

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I just think this would be a hell of good time to move for adjournment sine die. We've horsed around here, and fiddled around here, and I'm going to move it. I'm going to move we adjourn sine die. I've about had it. I've listened to all this garbage on ethics, and RTA and they don't mean a damn thing to my people in west central Illinois. Let's talk about some supplemental freeways. Let's talk about funding some more teachers pensions and doing some other things. And so I move that we adjourn now, sine die.

Your...your motion is out of order at the moment,

Senator. I...I asked...well, do you think we ought to

afford Senator Berning the opportunity to finish the vote

on Amendment 17? Well, he doesn't know that Senator.

The question is shall Amendment No. 17 pass and on that

question the Secretary will call the roll.

SECRETARY:

Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald, Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski, Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman, Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano,

Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,

- 1. Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith,
- 2. Sommer, Soper, Sours, Swinarski, Vadalabene, Walker,
- 3. Weaver, Welsh Wooten, Mr. President.
- 4. PRESIDING OFFICER (SENATOR MOHR):
- 5. Conolly, no. ...question the yeas are five, the
- 6. nays are thirty-six. Amendment 17 fails. Senator
- Berning, for what purpose do you rise.
- 8. SENATOR BERNING:
- 9. Thank you Mr. President. Just two things. If nothing
- 10. else that amendment and others emphasize the very complex
- 11. nature of the matter we have under consideration. And now
- 12. then Mr. President, may I remind you of your word that I
- would have a roll call on Amendment No. 15.
- 14. PRESIDING OFFICER (SENATOR MOHR):
- 15. On that Senator, you would have to move...move to
- 16. reconsider.
- 17. SENATOR BERNING:
- 18. I so move.
- 19. PRESIDING OFFICER (SENATOR MOHR):
- 20. Senator Berning moves to reconsider the vote of Amendment
- 21. No... Senator Partee.
- 22. SENATOR PARTEE:
- 23. I think what the Secretary was about to tell you was
- 24. that he cannot make the motion not having voted on the
- 25. prevailing side of the question.
- 26. PRESIDING OFFICER (SENATOR MOHR):
- 27. I... yeah, I assumed that he did vote on the prevailing
- 28. side. It was a voice vote. Yeah, there's no record of how
- 29. anybody voted Senator Partee, it was a voice vote and...did
- 30. you...if Senator Berning voted on the prevailing side he may
- 31. make the motion. Did you vote on the prevailing side Senator?
- 32. Senator Berning, did you vote on the prevailing side? Senator
- 33. Mitchler.

# 1. SENATOR MITCHLER:

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Having voted on the prevailing side of amendment, I be lieve is 15, I'd ask for a reconsider...move for to reconsider.

PRESIDING OFFICER (SENATOR MOHR):

Senator Wooten moves that that motion lie on the Table.

Well, gentlemen the hour is late and it's going to get later

before we're through here. Now if you persist in the motion,

why I suppose we'll go ahead with...with Senator Mitchler's

g motion. Now, do you persist in the motion Senator Mitchler?

10. ...the motion by Senator Wooten is to Table that...that motion.

All those in favor of Senator Wooten's motion to Table say

aye. Opposed. I...I would suggest that we go through the

roll call and...call the roll.

14. SECRETARY:

15. Bartulis...

PRESIDING OFFICER (SENATOR MOHR):

On the motion to reconsider Amendment No. 15...the motion

to Table.

19. SECRETARY:

20. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,

Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald,

Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth

Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski,

24. Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard

Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman,

Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano,

Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith,

Sommer, Soper, Sours, Swinarski, Vadalabene, Walker,

Weaver, Welsh Wooten, Mr. President.

PRESIDING OFFICER (SENATOR MOHR):

Swinarski, aye. Senator Don Moore no. On that question

the yeas are thirty-four. The mays are eighteen and one voting

present. The motion to Table prevails. Senator...

SECRETARY: 1. 2. Amendment No. 18... 3. PRESIDING OFFICER (SENATOR MOHR): 4. Hold that for just a minute, I did say I'd recognize 5. Senator Knuppel. 6. SENATOR KNUPPEL: 7. At the solicitation of Senator Roper I'll withdraw my motion at this time. But I'm...Soper...but I'm telling 8. 9. you that I...I'm getting very discouraged with...with the prospects of what this Session is going to bring forth. And 10. 11. I think we're just wasting everybody's time. PRESIDING OFFICER (SENATOR MOHR): 12. 13. Thank you Senator Knuppel and Senator Soper...or Roper. 14. Amendment No. 18. 15. SECRETARY: 16. Senator Schaffer. 17. PRESIDING OFFICER (SENATOR MOHR): 18. Senator Schaffer. 19. SENATOR SCHAFFER: 20. Amendment No. 18 is in no way frivolous and is no way... 21. anything but a serious attempt on my behalf and on behalf 22. of the several people on this side of the aisle that have 23. thought it over. A serious attempt to put this bill in... in a fashion that is supportable by those of us who represent 24. 25. the suburban and outlying county areas. This amendment would accomplish one thing. It would take the referendum procedure 26. now in the bill and change it to provide that the special 27. referendum would be held and would be held in two voting 28. areas in the district. One voting area would compose the 29. City of Chicago. The other voting area would compose the 30. rest of the district, meaning the suburban county townships 31.

and the five outer counties. This amendment would require

that this referendum would have to carry in both areas

32.

for the RTA to be created. What we're attempting to do is ı. 2. to give both areas, and they are two separate areas, a chance 3. to vote on this issue and to voice their opinion without 4. being inundated by the other area. I think it's a reasonable 5. proposal. Quite frankly my first choice was obviously the 6. county by county referednum. This is a fall back position. 7. This is a compromise position for me. We tied on that. 8. I would hope that this RTA proposal would have enough merit 9. that it certainly could carry a referendum in the two areas. 10. I hope that there's some support on the other side of the 11. aisle for this proposal, because if there isn't I think it 12. ... forebodes very poorly for the suburban area and the type 13. of treatment that area can expect to receive in this proposed 14. district.

PRESIDING OFFICER (SENATOR MOHR):

Senator Partee.

# SENATOR PARTEE:

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Well, let me just say simply either we have a region or we don't. Now you can divide it several kinds of ways if you like, but if we have a region, we have one. And consistently I must say to you that I have been one of those who opposed dividing the State up on any issue. For example we have the question of the election and appointment of judges. And some persons wanted to have half of the State doing it one way and the other half do it another. There's even more reason here because these two...these areas are bound within one authority and either the people representing all of the people in this area ought to make the decision or they shouldn't. To divide it seems to me to start off on a devisive note and there'll be references from now on as to what this county did and what that county didn't do and so forth and...in determining whether or not there ought to be. If there's going to be a referendum

the referendum ought to be a region-wide...referendum ι. 2. which represents the thinking of all of the people that will be serviced within all of the region and should not 3. in any way be divided by one section or another. 4. no more reason to divide it this way than I can think of 5. a half dozen ways which you could divide it. People 6. will say well, why don't you put it on a county basis, **7** . why don't you put it on a township basis, why don't you 8. put it on this basis or that basis, why don't you put it 9. 10. on the basis of those that are tall and those that are short. If they're all in the same region they ought to 11. 12. vote one vote, one man a vote in the region and that ought to be the decision. I'm opposed to this amendment. 13. 14. PRESIDING OFFICER (SENATOR MOHR):

Mr. President and Members of the Senate. I think

the sign of the sign of

15. Senator Graham.

Section ...

# 16. SENATOR GRAHAM:

17.

Senator Partee, that we have to get one thing straight. 18. I don't think this is a split in the region. I'm harkening 19. back to what I have heard so many times for over a year 20. 21. and I'm getting a little tired of it. This might be 22. considered as the people vote. All of you have heard that. Now, we are getting down to what is about to become 23. 24. the final judgement day with regard to an RTA, it seems to me. Now the fellows from the downstate area of Illinois, 25. that's the area outside of Cook County, of which I am one, 26. 2/3's of my district being outside of Cook County , have 27. submitted to this Body this afternoon some amendments that 28. were caustically rejected by the members of the other side 29. of the aisle. Some of these amendments I rejected. Some 30. of them I thought could have been given more favorable 31. consideration. I think it might be common knowledge that 32. perhaps if this bill...if this bill passses, it will not 33.

- be as a result of cooperation from those who are more
- interested in the CTA than others who are not. It will
- 3. be because there were some fellows had the guts to stand
- 4. up and be counted despite the fact that there has been
- 5. no cooperation from you gentlemen on that side of the aisle.
- 6. It almost makes me begin to wonder if we really in fact
- 7. do want an RTA. I'm beginning to wonder. And a total
- 8. rejection of this amendment, and this is no threat because
- 9. I don't make threats, might be the difference between
- 10. success and failure. I would say to you gentlemen that
- 11. those people in those outlying areas have not had any
- 12. consideration this afternoon by the adoption of any
- 13. amendments. I'm suggesting to you that if you have made a
- 14. strong and definite unified determination to oppose this
- 15. amendment, that perhaps you retreat, reconsider and give
- 16. Senator Schaffer some help.
- 17. PRESIDING OFFICER (SENATOR MOHR):
- .18. Senator Conolly.
- 19. SENATOR CONOLLY:
- 20. Mr. President, if one were completely supportive of
- 21. the referendum for an RTA, then one could certainly
- 22. accept the idea of the referendum in the two different
- 23. areas being adopted, both of those areas. So for that
- 24. reason I will accept this amendment to the bill.
- 25. PRESIDING OFFICER (SENATOR MOHR):
- Senator Sours.
- 27. SENATOR SOURS:
- 28. Mr. President, Senators, I've said nothing this
- 29. afternoon which of course is quite an occasion...yanking
- 30. these districts in without the right to say no is pretty
- 31. much like attempting to annex to the city a certain
- 32. area that doesn't want to come, for any good reason, or
- 33. a park district or a sanitary district. Now, I think we're

- 1. ...we've had our...we've had our day of...of trying to
- 2. make people do things they don't want to do. I'm...I'm
- 3. glad to hear the Senator accept this amendment because I
- 4. think it makes it a lot more palatable for those of us
- who can look at this legislation with total detachment,
- 6. because we're unaffected by it. And that's the reason I
- 7. think this amendments a good one, we can...we can finally
- 8. let people tell whether they want to come in or not come
- 9. in or stay out for any reason. I don't think we should be
- 10. the surveyors of the other person's souls and his rights
- 11. and his, and especially I don't think we should dig into
- 12. his purse. And that's what we are with this.
- 13. PRESIDING OFFICER (SENATOR MOHR):

But and the control of the part of graphic

- 14. Senator Bell.
- 15. SENATOR BELL:
- 16. Mr. Chairman, Members of the Senate, I want to reiterate
- 17. the importance to the outlying counties of this amendment.
- 18. Approximately 200 years ago in Boston Harbor there was a
- 19. tea party and it was in reference to a similar situation
- 20. as to this. It's been a great American concept to allow
- 21. the people to have representation in reference to a
- 22. governmental body. I think this amendment seeks to address
- 23. itself to this significant situation. And I would hope that
- 24. the outlying counties can have the ability to vote in mass
- 25. in reference to the RTA question.
- 26. PRESIDING OFFICER (SENATOR MOHR):
- 27. Senator Schaffer may close.
- 28. SENATOR SCHAFFER:
- 29. Very briefly. You've heard a lot from me today,
- 30. probably more today than you've heard all Spring Session,
- 31. so I'll take a little bit more of your time. It's
- 32. an important issue. I want to be able to support an RTA.
- 33. I recognize the need and if there is one ounce of merit,

- one ounce of merit in this proposal, one bit of decency
- in this proposal, it should be and put to a referendum and
- those people who advocate it including these gentlemen
- over here should not be afraid to put it on the ballots
- 5. to the people, to the people of the two areas, the two
- 6. affected areas. If you believe in this concept and if
- 7. you believe in justice you'll give us one vote over
- 8. there.
- 9. PRESIDING OFFICER (SENATOR MOHR):
- 10. Senator schaffer moves the adoption of Amendment No.
- 11. 18. And on that question the Secretary will call the roll.
- 12. SECRETARY:
- 13. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,
- 14. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald,
- 15. Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth
- 16. Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski,
- 17. Latherow, McDroom, McCarthy, Merritt, Mitchler, Howard
- 18. Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman,
- 19. Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano,
- 20. Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith,
- Sommer, Soper, Sours, Swinarski, Vadalabene, Walker,
- 22. Weaver, Welsh, Wooten, Mr. President.
- 23. PRESIDING OFFICER (SENATOR MOHR):
- 24. ...aye. Request to call the absentees. The absentees
- 25. will be called.
- 26. SECRETARY:
- 27. Harber Hall, Keegan, McCarthy, Netsch,
- 28. PRESIDING OFFICER (SENATOR MOHR):
- 29. Keegan, no. On that question the yeas are twenty-nine
- the nays are twenty-nine. Request verification of the no voter,
- 31. of those voting in the negative.
- 32. SECRETARY:
- 33. The following voted in the negative: Bruce, Buzbee,

Carroll, Chew, Course,... 1. PRESIDING OFFICER (SENATOR MOHR): 2. Little slower is the request, please. з. SECRETARY: 4. Daley, Donnewald, Dougherty, Kenneth Hall, Hynes, 5. Johns, Keegan, Knuppel, Kosinski, McCarthy, Netsch, 6 7. Newhouse, Nudelman, Palmer, Partee, Rock, Romano, Saperstein, Savickas, Smith, Swinarski, Vadalabene, 8. 9. Welsh, Wooten. 10. PRESIDING OFFICER (SENATOR MOHR): Senator Hynes on the Floor? Senator Hynes is on 11. the Floor. Senator...Senator Johns recorded aye or 12. no. Johns is on the Floor. The verification has... 13. been made. Amendment fails. Further amendments. 14. SECRETARY: 15. Amendment No. 19 by Senator Nimrod. 16. PRESIDING OFFICER (SENATOR MOHR): 17. Senator Nimrod. The amendment failed. Senator Partee. 18. SENATOR PARTEE: 19. Senator 19... Amendment 19 which Senator Nimrod has 20. just entered seems to me to be the exact same amendment 21. that Senator Regner had a few moments ago. Is it? 22. PRESIDING OFFICER (SENATOR MOHR): 23. Senator Nimrod. 24. SENATOR NIMROD: 25. I haven't given it yet Senator Partee and I was just 26. going to explain it ... 27. SENATOR PARTEE: 28. Well, I... 29. SENATOR NIMROD: 30. It...it 31. SENATOR PARTEE: 32.

...only question I'm asking is it the same.

1.	SENATOR NIMROD:
2.	It's a similar amendment. The only thing that's
3.	different about it is that it pertains to legislature
4.	rather than to the board.
5.	SENATOR PARTEE:
6.	All right.
7.	SENATOR NIMROD:
8.	Soso it makes it entirelyit makes it entirely
9.	different
io.	SENATOR PARTEE:
11.	The concept is the same just a different body.
12.	SENATOR NIMROD:
13.	The concept is the same thatwe should have a
14.	look at this on the basis of aone man, one vote basis.
15.	Certainly that's the law of the land. There should be
16.	nothing wrong with the concept of having a look at this
17.	every ten years, and all it's asking the legislature
18.	to do is to look at this and adjust the board accordingly.
19.	I would call for a favorable roll call.
20.	PRESIDING OFFICER (SENATOR MOHR):
21.	Senator Partee.
22.	SENATOR PARTEE:
23.	I think the amendment is all right. I'll support it.
24.	PRESIDING OFFICER (SENATOR MOHR):
25.	Any further discussion? All those in favor of the
26.	adoption of Amendment No. 19 signify by saying aye.
27.	Opposed. Amendment No. 19 is adopted. Further amendments?
28.	amendments to SB 27? 3rd3rd reading.
29.	SENATOR CONOLLY:
30.	At this time I'd like to have leave to call SB 37
31.	back to 2nd reading for the purpose of amendment.
32.	PRESIDING OFFICER (SENATOR MOHR):
33.	Senator Conolly moves to recall SB 37back to the

order of 2nd reading for the purpose of an amendment. Is

there leave? Leave is granted. Senator will you explain

your amendment.

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# SENATOR CONOLLY:

.5, Yes these are companion amendments to the amendments...

Amendment No. 1 of SB 27concerning the definition of the

... calling upon the Commerce Commission to determine the

terms of purchase of service agreements in certain situations where

the RTA authority and non-public transportation agencies

were unable to agree upon all the necessary terms. It

allows third party situation and as I say brings it up

to date with the... This also has the time in it in

which the RTA would have to take over...make purchase-

service arrangements before the carriers could eliminate

service.

PRESIDING OFFICER (SENATOR MOHR):

Senator Partee.

#### 18. SENATOR PARTEE:

19. I don't doubt that what he says is so but it's just

a little involved. If we could just take a minute to

look at it, we probably could save a lot of time and start

asking a lot of questions.

# 23. PRESIDING OFFICER (SENATOR MOHR):

24. We'll hold that for a few minutes. Do you have any

other amendments to this bill? All right, we'll hold that

for a few minutes. Senator Walker.,

## 27. SENATOR WALKER:

Thank you Mr. President, we have one amendment in this

back row between the four of us, and I'm under the impression

that maybe an erroneous impression that we're supposed

to have these amendments distributed so my suggestion

would be that we withdraw this bill until the amendments

have been...further consideration until the amendments have

been distributed. I don't mind the Minority Leader having 1. one, but we four can read back here too. Maybe not as fast 2. or as well as he can, but I think we're entitled to some 3. amendments in this back row. I don't know about the row 4. in front of me or the row in front of that, no one seems to 5. be making an issue of it. 6. PRESIDING OFFICER (SENATOR MOHR): 7. Four amendments to the back row. 8. SENATOR BELL: ٩. Mr. Chairman in reference to, I think it's Amendment 10. No. 1 to SB 37, is that the amendment that's being passed 11. out? Amendment No. 1? Is this Amendment in the proper 12 form? I don't see Reference Bureau stamp on it. I don't 13 think it's in the proper form Mr. Chairman...Mr. President... 14. PRESIDING OFFICER (SENATOR MOHR): 15. Well, it...it doesn't have to have the Reference 16. Bureau stamp on it if that's your only objection. Is 17. that the only objection? 18. SENATOR BELL: 19. What constitutes an amendment in the proper form 20. Mr. President? 21. PRESIDING OFFICER (SENATOR MOHR): 22. The Secretary states that it is in proper form. What is 23. your objection to the amendment Senator? 24. SENATOR BELL: 25. Well, if the Secretary states it's in the proper 26. 27. form, I have no objection. PRESIDING OFFICER (SENATOR MOHR): 28. Senator Knuppel 29. SENATOR KNUPPEL: 30. Personal privilege. I...supposed to eat as some other 31.

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people here who are diabetic in this Body at a certain time.

How long are we going to continue...with this dialogue and

so forth before adjournment? 1. PRESIDING OFFICER (SENATOR MOHR): 2. Well, I think that would be determined by the leader-3. ship of both sides. 4. SENATOR KNUPPEL: 5. You don't have any concept at all. Maybe...maybe... 6. PRESIDING OFFICER (SENATOR MOHR): 7. President Harris. 8. SENATOR KNUPPEL: 9. ... President could tell :us. 10. SENATOR HARRIS: 11. Well, I would just say for the benefit of those who 12. are concerned that we have a great deal of work to do. 13. We have Senator Partee's two motions regarding the Walker 14. package to take from the Table. That needs to be addressed. 15. We need to respond to all of the amendments on the Conolly 16. transportation commission series of bills. I think this 17. is the last one under consideration and at that point 18. when we have disposed with all of the bills in the Conolly 19. package and Senator Partee's two motions. I understand 20. Senator Partee wishes to have a Democrat caucus, the 21. Republicans would also caucus at the same time, and then 22 we would get back to a consideration of these bills that 23. are before us now, the RTA package of bills. I think every 24. one of us know how long that can take, and it would just 25. be...that period of time that will be required to meet 26. those eventualities. We also have to today respond to 27. the bills in the Fifth Special Session and there is some 28. further action required in the First to discharge a bill 29. that's in the Committee on Assignment of Bills. We've got 30. a great deal of work left to do and I would say there's 31. probably a minimum of two hours work all together and it could 32.

run longer.

- 1. PRESIDING OFFICER (SENATOR MOHR):
- Senator Knuppel.
- 3. SENATOR KNUPPEL:
- 4. Well, you know, it never ceases to amaze me how we get
- 5. here supposedly at 10:00 o'clock and start at 3:00 and what
- 6. We do to ourselves. We'll be here tomorrow. I see no reason
- at all that we shouldn't adjourn at this time and come back
- 8. here in the morning and take this work up. I'm sure that
- 9. we'll be here tomorrow and the next day and I did withdraw
- 10. my motion to adjourn sine die, but I will make a motion at
- 11. this time that we adjourn until 10:00 o'clock tomorrow morning.
- 12. PRESIDING OFFICER (SENATOR MOHR):
- 13. Senator...Senator Chew.
- 14. SENATOR CHEW:
- 15. I would ask the gentleman to hold his motion till I make
- 16. a suggestion insomuch as we were asked to be here at 10:00
- 17. o'clock sharp. Of course as every day it never starts at
- 18. the time that you asked, but I have no hangups about that.
- 19. But we were here and we have not had any break for food.
- 20. I would suggest at this point that we relieve ourselves
- 21. of an hour and return back here at a quarter past seven
- 22. and then we'd be...all be in better shape to carry through
- 23. on it. I don't intend to attend any caucus till I've
- 24. had some food in my stomach. You may call it, but you
- 25. will not get my attendance, so just give us an hour and
- 26. let's all come back here and get down to work. I don't
- 27. mind working until 10 or 11 o'clock but I don't want to...
- 28. you know, just go right straight through. So I'm making
- 29. that suggestion Mr. President and Mr. Minority Leader.
- 30. PRESIDING OFFICER (SENATOR MOHR):
- Senator Knuppel.
- 32. SENATOR KNUPPEL:
- 33. We've wasted so much time with so little production

- in the last four weeks that I still contend that there's no
- reason that we should abuse ourselves. If we work from
- 10 till 6, I think that's a day and I don't mind working
- 4. a day anytime but I don't intend to abuse myself any
- Longer in this Body by not feeding myself at appropriate
- 6. times and taking the rest that I'm entitled to and I'm going
- 7. to...to...persist in my motion to adjourn until 10:00 a.m.
- in the morning.
- 9. PRESIDING OFFICER (SENATOR MOHR):
- 10. Senator Knuppel's motion is in order. All those in
- 11. favor of adjourning until 10:00 o'clock tomorrow morning
- 12. say aye. Opposed. The...the. Secretary call the roll.
- 13. SECRETARY:
- 14. Bartulis, Bell...
- 15. PRESIDING OFFICER (SENATOR MOHR):
- 16. Senator Partee.
- 17. SENATOR PARTEE:
- 18. Just before the roll call I'd just like to say that there's
- 19. a great deal of levity here tonight, unnecessary levity
- 20. it occurs to me. If you would really consider and analyze
- 21. the posture of this legislation and the posture of this
- 22. Legislature as it is looked at by the people of this State
- 23. a lot of buffoonery that is transpiring here falls on rather
- 24. deaf ears of the taxpayers. Now I understand Senator
- 25. Knuppel's problem, he has a health problem, I understand
- 26. it, but by the same token, we've said that we were going to
- 27. come and finish this and if we keep prolonging it keep ad-
- 28. journing keep coming back later, we're not going to get this
- 29. done. I've had a lot of calls today from people in my com-
- 30. munity, people from all walks of life, bankers and insurance
- 31. people and people from railroads and people who ride the CTA.
- 32. I've been visited by two committees of people who came
- the second of th
- 33. here today and I would suggest that people want something

- 1. done. And I think we'd make a tremendous mistake to
- not finish this roll call and finish the matters that
- are scheduled for handling this evening. I am not
- unaware of the suggestion about going out for an hour,
- 5. but I know what that means. It means we go out for
- 6. an hour and we see some people an hour later or two
- hours later and some people in the intervening period enjoy
- 8. themselves a little and we have longer and longer and
- longer speeches. So now if we're going to get out,
- 10. I think we'd get out a lot faster if we could move
- 11. along and get the work done.
- 12. PRESIDING OFFICER (SENATOR MOHR):
- 13. Continue with the roll call. Continue with the roll
- 14. call. We are on roll call.
- 15. SECRETARY:
- 16. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,
- 17. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald,
- 18. Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth
- 19. Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski,
- 20. Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard
- 21. Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman,
- 22. Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano,
- 23. Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith,
- 24. Sommer, Soper, Sours, Swinarski, Vadalabene, Walker,
- 25. Weaver, Welsh, Wooten, Mr. President.
- 26. PRESIDING OFFICER (SENATOR MOHR):
- 27. McBroom, no. Clarke, aye. Bartulis, aye. Savickas,
- 28. no. Request to call the absentees. The absentees will be
- 29. called.
- 30. SECRETARY:
- 31. Bell, Berning, Bruce, Buzbee, Daley, Harber Hall,
- 32. Kenneth Hall, Johns, Keegan, Knuepfer, McCarthy, Merritt,
- Newhouse, Roe, Romano, Schaffer, Shapiro, Sommer, Welsh, Wooten.

PRESIDING OFFICER (SENATOR MOHR): 1. On that question the year are seventeen, the mays are 2. twenty-eight, one voting present. The Motion fails. Senator Conolly on Amendment No. 1 to SB 37. 4. SENATOR CONOLLY: 5. We have been holding that for the... 6. PRESIDING OFFICER (SENATOR MOHR): 7. For what purpose does Senator Buzbee arise? 8. SENATOR BUZBEE: 9. Mr. President, I rise on a point of personal privilege. 10. I apologize to Senator Conolly. I won't take but just a 11. second. Mr. President, I have voted no on every one of 12. Senator Knuppel's motions so far to adjourn sine die. I 13. refrained from voting on this adjournment motion just now 14. because my leader obviously was opposed to it. But Mr. 15. President, I fail to see how after being here for five or 16. six weeks why suddenly we have decided to try to do all 17. of the important work of this Session right now. And I'm 18. not in the leadership, I don't know what's been going on 19. between the leaders and so forth. But I think that the sense 20. of the Senate has been expressed here this evening when 21. we saw that there's some people getting pretty disgusted 22. with the way we've been acting for the past several weeks. And 23. if we don't hurry up and get...get to work and get some of 24. this legislation dealt with, the next time I'm going to 25. vote aye on that sine die resolution. 26. PRESIDING OFFICER (SENATOR MOHR): 27. Senator Conolly. That's on a point of personal privilege. 28. Now, if you...Senator Chew. 29. SENATOR CHEW: 30. Would I be in order to make a motion to recess for one 31. hour? 32.

PRESIDING OFFICER (SENATOR MOHR):

Senator Conolly. We are on SB 37, Amendment No. 1, ı. which we finally got back to... 2. SENATOR CHEW: 3. Well, he hasn't begun to discuss that Mr. President, and I asked you a question, so answer yes or no. 5. PRESIDING OFFICER (SENATOR MOHR): 6. I recognized Senator Conolly to call SB 37 and discuss 7. Amendment No. 1. 8. SENATOR CHEW: 9. You'll get back to me. 10. PRESIDING OFFICER (SENATOR MOHR): 11. Why certainly Senator. 12. SENATOR CHEW: 13. Thank you. 14. PRESIDING OFFICER (SENATOR MOHR): 15. Sooner or later. 16. SENATOR CONOLLY: 17. As I mentioned earlier Mr. President that this was a 18. companion to basically a companion to the Amendment No. 1, 19. SB 27. I hope the Minority Leader has had the opportunity to ex-20. amine this and as far as I know now there's no opposition to this. 21. PRESIDING OFFICER (SENATOR MOHR): 22. Senator Partee. 23. SENATOR PARTEE: 24. Well, I've had a chance to look at it and although 25. it...the explanation which accompanies the amendment 26. suggests that it's a minor sort of thing like picking a 27. pimple or something, it seems to me it's a major operation. 28. Under the proposal, under Section 2.02 the authorty is 29. authorized to purchase services from transportation agencies 30. by agreement and to make grants for capital and operating 31. expenses, development or planning for acquisition or 32.

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construction of facilities by grant contracts. And

1. the standards and guidelines are to be developed by the

2. board. Now, as I read your amendment, it takes that

3. authority away from the board and in fact vests that in

4. the Commerce Commission because it says, you delete the

5. word of a commission and insert of the commission provided,

. however, that the commission referring to the commission

shall determine the terms of these contracts. And as

I understand it, as I understand the amendment, it means

that the authority has not the power any more to do what

is set forth originally in the bill, but that now the

11. Commerce Commission has something in the nature of a

12. veto power over it and if the Commerce Commission makes

the final decision and determination. Now that is the

part that I do not understand and if that is so, then I'm...

my question is why.

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16. PRESIDING OFFICER (SENATOR MOHR):

Senator Conolly.

### SENATOR CONOLLY:

This only pertains to railroads and it was this... enables the act we had of Amendment 1 as I mentioned of the 27, this would provide that...Amendment No. 1 of 27 provided that when the railroad and the authority could not agree, a third party would be brought in and this is the enabling legislation on the third party giving the duties to the commission on those occasions when the RTA and the commuter railroads do not agree.

PRESIDING OFFICER (SENATOR MOHR):

Senator Partee.

## SENATOR PARTEE:

As I read it, what you are doing is not one single thing but two separate distinct mutually exclusive things. One relates to what the commission...what the commission can do, that is the Commerce Commission, I mean the...yes,

the Commission can do with reference to exercising approval 1. over the purchase of service agreements. The second part 2. of the amendment relates I think, as you say, to railroads. Now I think really that you may not intend to do what the amendment purports to do by its language. 5. PRESIDING OFFICER (SENATOR MOHR): 6. 7. Senator Conolly. SENATOR CONOLLY: 8. ...On the third...on line nine it says...agreement as . 9. provided in the Regional Transportation Authority Act which 10. is bill 27. So... 11. SENATOR PARTEE: 12. Yeah, that's one item. 13. SENATOR CONOLLY: 14. Then... 15. SENATOR PARTEE: 16. Then it says on line 10 and shall continue to exercise 17. approval powers as provided in that act. But it doesn't 18. provide in that act when it should have those...the...any 19. approval powers. So you're saying that...they should 20. continue to have some approval powers which they do not in 21. the first instance have, as I read it. 22. 23. SENATOR CONOLLY: It is... 24-. PRESIDING OFFICER (SENATOR MOHR): 25. Senator Conolly. 26. 27. SENATOR CONOLLY: The, it's my understanding on this and there's a 28. competent attorney here which... Hobert...try to... 29.

explain it to you instead of using the microphone, it

is the...we...the Commerce Commission has the history

of regulating railroads and utilities. And with their

background obviously this would provide the expertise

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- 1. that the ... RTA may not have.
- 2. SENATOR PARTEE:
- I have not any thought that you're not well motivated,
- 4. but I just think that there's a problem here. To get
- 5. back to SB 37 on line 28...you have...you have the bill
- 6. before you?
- 7. SENATOR CONOLLY:
- Yes, but I'd rather have my counsel either talk to
- 9. you...
- 10. SENATOR PARTEE:
- 11. There's no contract between any transportation agency
- 12. and the authority or acquisition by the authority of any
- 13. property including property of a transportation agency
- 14. pursuant to and as defined in the Regional Transportation
- 15. Authority Act shall be subject to the supervision, regulation
- 16. or approval of the commission. OK. That's final language,
- 17. but then the amendment says that it shall be subject
- 18. to the approval of the Commerce Commission. So it
- 19. really negates the impact and strength of the matters
- 20. alluded to in the first instance. It changes it.
- 21. I think the gentlemen from the rairoads have indicated
- 22. somewhat here that they will redraft it so it would be
- 23. clarified.
- 24. PRESIDING OFFICER (SENATOR MOHR):
- 25. ...Conolly.
- 26. SENATOR CONOLLY:
- 27. There may be some confusion in the writing of this
- 28. amendment. We'd be more than glad to clarify this. I
- 29. could be...could say all we could do it over...make the
- 30. amendment over in the House. But we will clarify it for
- 31. you and we will take this out of the record now.
- 32. PRESIDING OFFICER (SENATOR MOHR):
- 33. Take Amendment No. 1 out of the record, to SB 37.

...other amendments on SB 37? That's the end of amendments that 37, it'll be taken out of the record and remain on 3rd reading. ...Partee.

#### SENATOR PARTEE:

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Mr. President, and Members of the Senate this will only take a minute. I'm not going to go into this with any great deal of difficulty and with any long, long tirade. These are bills which have been the principal subject matter of this Session. They are Senate Bills 1, 2, and 11 of the Third Special Session. And these are the bills that have been referred to as the Walker bills or the Democratic bills, depending on who said it. Now, these bills as you know did not receive the requisite vote in the committee to be placed on the Calendar and they are now on the Secretary's desk. This is a motion to take those bills from the Secretary's desk and place them on the Calendar on the order of 2nd reading. There are three principal points. Now, you heard the discussion of these bills in connection with the bills as has been presented here by others representing a different viewpoint. I think there are three basic and fundamental reasons why these bills should not die in the committee and why these bills should be removed from the Table and put on the Calendar. It occurs to me that the Legislature has its function in structuring and in placing the language into the bill that will finally reach the Governor's desk. But it seems to me that at that point the Governor is a person who is primarily responsible for making an RTA viable and it seems to me that he ought to have an option available to him in setting up that system. And that is he ought to be presented with both the Repbulican version of RTA and the version modified and embodied in these bills. Then no one can be heard to say that we

- ı. didn't get here, the bill we wanted. Let's put both the 2. bills there, then we can get a signature. Now, the 3. demonstrated need for an RTA can be shown by the reliance 4. which of course is placed on public transportation by 5. the poor and the elderly, people who can't afford automobiles 6. or hire cabs. And unless public transportation is aided 7. by a continuing source of continuously publically generated 8. funds there is great danger that the entire Metropolitan Transportation System will not only be greatly curtailed, 9. but that...could be eliminated. Now the plan embodied 10. in Senate Bills 1, 2 and 11 is the fairest plan in my 11. 12. judgment for financing public transportation on a continuing basis. And it places the primary burden for financing 13. on the residents of the Regional Transportation Authority . 14. District to provide that solution, to their most urgent 15. problem, cheap and dependable public transportation. And 16. at the same time these bills enable the residents of the 17. remainder of the State to obtain a means for financing 18. 19. the solution of one of their most urgent problems, namely, ...inadequate highway systems. I think Mr. President that 20. 21. more than that I should not say. More than that I certainly 22. could say. But I think for the reasons which I've stated 23. that these bills should be taken from the Table and both 24. sets perhaps of bills ought to be passed and sent to the 25. Governor's desk so that there can be an option, a choice, 26. because it is he primarily who has to have a viable,
- 28. PRESIDING OFFICER (SENATOR MOHR):

responsibility for making an RTA possible.

- 29. President Harris.
- 30. SENATOR HARRIS:

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31. Well, Mr. President, Members of the Senate. The Transpor32. tation and Public Utilities Committee hear this series
33. of bills at great length, was testimony both pro and con.

1. And ultimately that highly competent and hard working committee voted this series of bills Do Not Pass, and 2. I think for excellent reason. This series of bills sets 3. up the machinery for an annual commitment of State funds of 4. 5. 60 million dollars, and an annual commitment of State highway funds of 45 million dollars. And further it б. authorizes the Regional Transportation Authority to 7. impose a Walker tax on auto related utility of automobiles 8 that will be required to raise some 45 million dollars. q Now we've had a lot of talk about imposing this added 10. new responsibility without an increase in taxes. And 11. I just suggest that that's folly to believe that 130 some 12. million dollars of public responsibility can be imposed 13. without the involvement of a corresponding amount of 14. 15. taxation. The Governor's been very successful so far in avoiding public awareness of the auto related tax 16. privilege without limit contained in these bills. And 17. if this legislature grants that authority to the RTA, 18. it'll be abandoning its responsibility to the people 19. served with the area. And the concept of using 60 20. 21. million dollars of general revenue fund money does violence to the agreement that was had here in the 22. passage of HB 89, that there would be no more State 23. 24. dollars involved until there was formed an RTA, and 25. that the people involved in the area would have the burden to fund the RTA. Now, that's whats at issue here, 26. 27. the Transportation Committee was entirely right when it rejected these thoroughly unacceptable bills. Mr. 28. President I would urge not only the Members of this 29. 30. side of the aisle but those of you who know that we have unmet needs for State resources particularly in 31. the field of education, mental health, welfare con-32.

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siderations that to open up this mandate of annual 60

- 1. million dollars of general revenue commitment is wrong.
- 2. I urge you all to reject this motion to take from the
- 3. Table. One further point, a vote to take from the
- 4. Table is to make the greatest raid on the road fund
- 5. user tax principals since I've been in the General
- 6. Assembly. I would hope that there would be no support
- 7. to take these thoroughly unacceptable bills from the
- 8. Table.

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- PRESIDING OFFICER (SENATOR MOHR):
- 10. Senator Partee.
- 11. SENATOR PARTEE:
- 12. Just since the record is clear I think I should
- 13. say again, that this motion applies to Senate Bills
- 14. numbers 1, 2, 9 10 and 11 in the Third Special
- 15. Session. So that the record is clear. I think you'll
- 16. find that the motion so shows that. Is that correct?
- 17. Well, I'm looking at the Journal and it shows that the

motion was filed on November 7th relating to Senate

- 19. Bills 1, 2, 9, 10 and 11 and that's what this motion
- 20. covers. All right. Just a minute. Now, I heard the
- 21. President's rather calm, dispassionate speech on this
- 22. subject. And you heard what we've had to say this
- 23. matter has been debated up and down, back and forth.
- . 24. Roll Call.
- 25. PRESIDING OFFICER (SENATOR MOHR):
- 26. Take them all in one roll call. On Senate Bills
- 27. 1, 2, 9, 10 and 11. Motion by Senator Partee to take
- 28. this series of bills from the Table. This would
- 29. require 30 votes. On that question the Secretary will
- 30. call the roll.
- 31. SECRETARY:
- 32. Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,
- 33. Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald,

Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski, Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman, Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano, Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith, Sommer, Soper, Sours, Swinarski, Vadalabene, Walker, Weaver, Welsh, Wooten, Mr. President.

# PRESIDING OFFICER (SENATOR MOHR):

On that question the yeas are twenty-eight, the nays are sixteen. The motion to take from the Table fails on Senate Bills 1, 2, 9, 10 and 11. Senator Partee, you have another motion?

### SENATOR PARTEE:

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Yes, Mr. President, on Senate Bill number 7 in the Third Special Session. This is a bill that has been referred to generally as the Governor's tax relief bill. It relates to giving to each taxpayer the sum of \$10.00. Number one, this method provides the easiest method of administration. Secondly, if the financial impact on State revenue is most easily determinable. Third, the plan does not have the defect inherent in the sales tax out-plan advocated by others because that plan would place the heaviest burden of taxation on the poor and benefit those who have the most disposable income. It also occurs to me that the plan advocated by others cutting the sales tax would have a rather devestating affect on the State revenue and it might indeed cause a need for increasing other taxes to make up this revenue loss. The plan for tax relief as set forth in this bill, Mr. President, is one which can be implemented without endangering the State's financial structure. In short, the State can afford this type of tax relief,

it cannot in my opinion afford the other tax relief as set forth in the other opposite bills. I say to you Mr. President that we are not unmindful of the fact that a great deal has been said about the concept involved here. But people it seems to me are anxious I think to have their government say to them from day. to day to day you pay all kinds of innumberable taxes. The State finds itself in a position where we can show the people of this State that you're not forgotten, that you're not shredded upon, that you can have a basset of tax relief, that the State owes you tax relief and by the easiest method available to you on an equality basis. It shall be returned to you. I think that's a good concept, it's one that I certainly support and ask you to support also and ask you to vote to take this bill from the committee and put it on the Calendar so that it may too be voted on and sent along to the Governor. PRESIDING OFFICER ( SENATOR MOHR):

President Harris.

#### SENATOR HARRIS:

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Mr. President, again this issue has had plenty of debate. I would acknowledge that it was not a lengthy hearing in the Executive Committee. But those persons who wanted to testify in favor of this concept had all the opportunity they require. I want to point out the fact that this Body has already taken action on tax relief. This Body two weeks ago passed SB 1 of the Second Special Session providing.... tax relief for taxpayers by reducing the State's share of the sales tax by 1/2 percent. I want to point out a communication that we received in connection with the consideration of SB 95, a bill introduced by Senator Weaver. The Department of Revenue in their negative recommendation on that bill suggested

that the administrative cost of that bill which is far ı. less involved and would involve far fewer persons, estimated the administrative cost at a \$1,238,000 in connection with SB 95. The administrative costs of SB 7 of the Third Special Session is vastly greater. 5. I think it would be prefectly fair to suggest that at 7. least twice the administration will be involved. And the administration costs are not necessarily increased 8. on a straight line basis. So I'm suggesting that there 9. is well over 2 million dollars of administrative costs 10. and perhaps more in this gimick plan of the Governor's 11. in giving away our resources rather than 'reducing a 12. tax. Ladies and Gentlemen of the Senate if ever there 13. was a goofy idea it's this suggestion of our gadfly 14. Governor who proposes to absent himself from this State 15. for two days during this difficult, decision making period 16. in these special sessions. It's this one embodied in 17. SB 7. This legislative Body has addressed itself 18. responsibly to tax relief without a single dollar of 19. increase administrative cost. SB 7 appropriately should 20. have been recommended Do Not Pass by the Executive 21. Committee and I would urge this Body to sustain the 22. action of the committee and dispose of this goofy 23. 24. plan once and for all. PRESIDING OFFICER (SENATOR MOHR): 25. Senator McBroom. 26. 27. SENATOR McBROOM: Mr. President, I wonder if Senator Harris would yield 28. for a question. 29. PRESIDING OFFICER (SENATOR MOHR): 30. He indicates he will. 31.

Senator Harris I was listening quite closely to what

SENATOR McBROOM:

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you had to say and I concur with you, but based on what
 you had to say if we would raise the sales tax perhaps
 6% then the Governor could refund twenty dollars instead
 of ten. Is that what you were saying?

SENATOR HARRIS:

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Well, I'm not quite sure at all what the Governor might do.

SENATOR McBROOM:

Thank you.

PRESIDING OFFICER (SENATOR MOHR):

11. Senator Knuppel.

SENATOR KNUPPEL:

I just got one thing to say. I think if I were the Governor and I could get out of the State for two days, I'd sure as hell do it too. I think that's a commendation right now. And...and I just...I just feel...I'm honest about this .... last comment, the first one was facetious. But I feel very strongly about the strength of the General Assembly as a full partner in the tripartisan form of government. And I don't care if the Governor goes to China while we're here discussing these things. I think this is our responsibility and not his and I want...I want to assume it one way or the other. I may not agree with the bill or agree with it, that will all come out in the vote. But...but thank goodness he's letting us do the legislating. That's what I want to do. I want the Legislature to be a powerful unit in State government. PRESIDING OFFICER (SENATOR MOHR):

Senator McCarthy.

SENATOR McCARTHY:

Yes Mr. President. The ...question of the sales tax reduction of 10% or one-half percent is been interjected in this motion and when that matter was up for consideration

some...two weeks ago, we compiled some figures from the... ı. the sales tax relief from the Internal Revenue Service 2. tables, page 27 of the 1972 deductions. These figures 3. I think perhaps show where...the relief would go as 4. between the two plans. On that instruction sheet which 5. allows the deduction, not taking into consideration extra-6. ordinary items of purchase. A family income of \$10,000 7. having five in the family size is entitled to a sales 8. tax deduction of \$228, a reduction of 10% or the one-half 9. percent reduction for the family of five is 22.80 or for 10. each individual \$4.56. So, on the family income of \$10,000 11. under this bill that family would get \$50.00, under using 12. this figures on SB 1 they'd get 22.80. ...\$20,000 under 13. this bill where the family income is \$20,000 that same family 14. of five would get 40...\$50.00. Under the SB 1, they'd get 15. 33.90. So for the people under \$20,000 this is a better 16. deal. For \$30,000 income the family of five, under SB 1 17. would get \$40.68 for the five people of \$8.13 apiece. 18. So for the people under \$30,000 this is a better bill, so 19. it goes to people making \$40,000 a family of five, they would 20. get a \$47.46 under SB 1, or \$9.49 where under this plan 21. that Senator Partee moves on they would get \$50.00. pr 22. \$10.00 a person. So it becomes, Mr. President, not until 23. they reach the level of about \$43,000 gross income does 24. the break to the taxpayer using these tables become more 25. beneficial to the people under SB 1 that it does 26. under the plan that's ahead of you. That's not discounting 27. the arguments that have been made against administrative 28. costs inherent in this proposal. But I submit these 29. figures to you just for whatever they're worth because 30. they are basis of comparison. I support the one that 31. would benefit the people under the average income of 32.

\$42,500 per year.

1. PRESIDING OFFICER (SENATOR MOHR):

Senator Partee.

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SENATOR PARTEE:

4. Was Senator Knuepfer up to speak? Were you sir? I'll...

I'll wait. Just going to be sure...

PRESIDING OFFICER (SENATOR MOHR):

Senator Knuepfer.

#### SENATOR KNUEPFER:

It will be very short. I am simply tempted to say a plague on both of your houses in this respect. Just the other day we didn't have enough money to properly fund the pension plan for the teachers of this State and for the poor State employees of this State. Today we suddenly have enough money to provide tax relief. Now if that isn't financial wizardry, I haven't seen it.

PRESIDING OFFICER (SENATOR MOHR):

Senator Partee.

#### SENATOR PARTEE:

Just got a lesson in why courtesy doesn't pay. Now,
let me say to you...that I hate to see this thing degenerated
into personalities. I have listened to Senator Harris
discuss matters for many years and he's probably one
of the most articulate Senators in the country, not
just Illinois. And it sort of disturbed and distressed
me to have him talk about the Governor as being a gadfly
and a goofy idea and things of that sort because I know
that's probably on one of the last pages of his very
large book of debate techniques. But it is said, however,
that when you are short on the facts you attack the people
involved. But I would just say to you that history tells
us that many an idea which has been germinated in the
mind of mankind and which has later become law in this

country was first looked at as a goofy idea. Let me suggest to you that when they came along and talked about social security a lot of people said that's the goofiest, socialistic thing I ever heard of. A man supposed to take care of himself for his old age, they don't need any social security. And now by golly if a lot of people didn't have social security they wouldn't be able to survive. But it was a goofy idea when it started. The Workmen's Compensation Laws, they were goofy they said. You didn't need any Workmen's Compensation Laws. You didn't need unemployment compensation. And when you talked about a thing called OSHA for example they said oh, that's really a goofy idea. Medicare they said was absolutely goofy. They said you didn't need to have any medicare and a lot of people couldn't survive without the kind of governmental help that comes now from Medicare. It was a goofy idea, at that time. Consumer economics, many, many things which are now a mind-run, fundamental part of the American ethic, where goofy ideas are described as being goofy at their inception. I suggest to you that this is not a goofy idea and one that merits your support.

PRESIDING OFFICER (SENATOR MOHR):

Senator Partee moves to take from the Table SB number 7 and on that question the Secretary will call the roll. This takes 30 votes.

### SECRETARY:

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Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,
Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald,
Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth
Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski,
Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard
Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman,

Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano, Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith, -1. Sommer, Soper, Sours, Swinarski, Vadalabene, Walker, 2. 3. Weaver, Welsh, Wooten, Mr. President. 4. PRESIDING OFFICER (SENATOR MOHR): ...question the yeas are twenty-nine, the nays are 5. sixteen. SB 7...the motion to take SB 7 from the Table fails. Senator Knuepfer, SB...Senator Fawell, I'm sorry. 8. Senator Partee. SB 40. 9. SENATOR PARTEE: I'm going to be off the Floor for a minute but I 10. wanted to report to you and the members that the matter 11. under discussion on SB 37, the amendment of Senator 12. Conolly's that we had the discussion about. That matter 13. now has been resolved and there is an amendment which 14. has acceptability to me and if it's called in my absence 15. I want my people to know here that we have no objection 16. 17. to the amendment in its present form. 18. PRESIDING OFFICER (SENATOR MOHR): All right, we'll go with SB 40, Senate Bill...Fawell, 19. 20. or Senator Fawell. Where's Senator Knuppel? 21. SENATOR FAWELL: Mr...Mr. President I would like leave of the Senate 22. to return to the order of 2nd reading for the purpose 23. 24. of affixing an amendment to this bill. 25. PRESIDING OFFICER (SENATOR MOHR): Senator Fawell asks leave to return SB 40 to the 26. order of 2nd reading for the purpose of an amendment. 27. Is there leave? Leave is granted. Senator will you 28. 29. explain your amendment. 30. SENATOR FAWELL: Yes, the amendment makes no substantive change but 31. for some reason the Reference Bureau simply didn't put . 32.

the underlining and the crossing out of the old language,
 and thus I move the adoption of Amendment No. 1 to SB 40.

PRESIDING OFFICER (SENATOR MOHR):

Senator Fawell moves the adoption of Amendment No. 1 to SB 40. All those in favor signify by saying aye. Opposed.

Amendment No. 1 is adopted. Any further amendments? 3rd reading. Senator Conolly, SB 37.

SENATOR CONOLLY:

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You just heard the gracious Senator, the Minority

Leader say that he has studied the amendment of...Senate

amendment, the revised amendment on SB 37 and I would now

move its adoption.

PRESIDING OFFICER (SENATOR WEAVER):

Senator Conolly moves...asks leave to move SB 37
back to the order of 2nd reading for the purposes of an
amendment. Is there Leave? Leave is granted...Opposed?
Leave is granted. Senator Conolly moves the adoption of
Amendment No. 1 to SB 37. Senator Knuepfer.
SENATOR KNUEPFER:

Can you just explain me...to explain to me how it

interposes the Commerce Commission...at the present time. In the bill as I read it the Commerce Commission was specifically excluded in the amendment. They were reincluded. Now, where do they stand as the amendment finally is...is come out?

SENATOR CONOLLY:

PRESIDING OFFICER (SENATOR WEAVER):

Senator Conolly.

SENATOR CONOLLY:

As the...

...as the wording of the final amendment, the...

Commission acts as the third party on those cases where
the RTA and the railroad cannot agree upon purchase of
service contracts. And this puts them as a third party

their expertise to arbitrate the problems. 1. PRESIDING OFFICER (SENATOR WEAVER): 2. Is there other discussion? Senator Berning. 3. SENATOR BERNING: 4. Do I understand that this is a new amendment? This is not the one I have? 6. SENATOR CONOLLY: . 7. They're being passed out right now, it's just a very 8. slight change in it from before. 9. PRESIDING OFFICER (SENATOR WEAVER): 10. ...Question? Is there any further discussion? 11. Senator Conolly moves the adoption of Amendment No. 1 12. to SB 37. All in favor signify by saying aye. Opposed 13. nay. The amendments adopted. Any further amendments? 14. 3rd reading. - We're in the order of Senate Bills, 2nd 15. reading. Senator Saperstein, did you wish to move SB 41? 16. SECRETARY: 17. (Secretary reads title of bill) SB 41 18. 2nd reading of the bill. No committee amendments. 19. PRESIDING OFFICER (SENATOR WEAVER): 20. Are there any amendments from the Floor? 3rd reading. 21. ...3rd reading, Senator Fawell, do you wish to call SB 40? 22. Senator Fawell that bill is still upstairs, rather 23. extensive amendment. Can we pick that up a little 24. later? Excuse me for calling it. ... Scholl did you 25. have something that you wished to ... in the ... 26. SENATOR SCHOLL: 27. Yes Mr. President, I move to discharge... 28. PRESIDING OFFICER (SENATOR WEAVER): 29. On the Third Session? ... Harris has asked that this 30. announcement be read. The Illinois Heart Association will 31. be screening for high blood pressure tomorrow, beginning 32. at 9:00 a.m. outside Senator Partee's office. 33.

screening results are confidential and will be made known only
to you. You're urged to participate in this free service
of the Illinois Heart Association. If you think you have
high blood pressure, right outside of Senator Partee's
office in the morning at 9:30 you can have a screening.
...40.

SENATOR FAWELL:

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Yes, Mr. President and Members of the Senate. I previously have explained this bill. It really makes no substantive changes whatsoever. What was done during this year in the drafting of the bill that previously passed this Legislature a paragraph was left out inasmuch as the Reference Bureau made reference to the Revised Statutes rather than going to a...to the new legislation that had amended the particular portion of the School Code to which we refer. So, that portion of the School

Code pertaining to the Life Safety Code is simply put back into the same condition it was prior to the particular bill that was passed during this last summer.

And therefore, I ask for a favorable roll call.

PRESIDING OFFICER (SENATOR WEAVER):

Is there any discussion? SECRETARY:

SB 40 (Secretary reads title of bill)

3rd reading of the bill.

PRESIDING OFFICER (SENATOR WEAVER):

Is there any discussion? The question is, shall SB 40

pass? Upon that question, the Secretary will call the roll. SECRETARY:

Bartulis, Bell, Berning, Bruce, Buzbee, Carroll,

Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald,

Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski,

- Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard 1.
- Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman, 2.
- Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano, 3.
- Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith, 4.
- Sommer, Soper, Sours, Swinarski, Vadalabene, Walker, 5.
- Weaver, Welsh, Wooten, Mr. President. 6.
- PRESIDING OFFICER (SENATOR WEAVER): 7.
- Buzbee, aye. Johns, aye. Course, aye. Bruce, aye. 8.
- Palmer, aye. Swinarski, aye. Carroll, aye. Scholl, 9.
- aye. ..., aye. ...question the ayes are forty-seven, the
- 10.
- nays are one. SB having received the constitutional 11.
- majority is declared passed. 12.
- SENATOR WALKER: 13.
- Mr. President, I'll be brief. I've contacted Senator 14.
- Knuppel and Senator Chew and talked to myself. I now move 15.
- that we adjourn, and the motion is in order and I respect-16.
- fully request a roll call. Until 10:00 a.m. in the morning, 17.
- or 9, whatever time, 7 whatever time the leadership decides 18.
- on. I...the motion is in order and I respectfully ... I re-19.
- quest a roll call. 20.
- (SENATOR WEAVER): PRESIDING OFFICER 21.
- The motion is to adjourn until 10:00 a.m. in the morning. 22.
- Secretary will call the roll. 23.
- 24. SECRETARY:

- Bartulis, Bell, Berning, Bruce, Buzbee, Carroll, 25.
- Chew, Clarke, Conolly, Course, Daley, Davidson, Donnewald, 26.
- Dougherty, Fawell, Glass, Graham, Harber Hall, Kenneth 27.
- Hall, Hynes, Johns, Keegan, Knuepfer, Knuppel, Kosinski,
- Latherow, McBroom, McCarthy, Merritt, Mitchler, Howard 29.
- Mohr, Don Moore, Netsch, Newhouse, Nimrod, Nudelman, 30.
- Ozinga, Palmer, Partee, Regner, Rock, Roe, Romano, 31.
- Saperstein, Savickas, Schaffer, Scholl, Shapiro, Smith, 32.
- Sommer, Soper, Sours, Swinarski, Vadalabene, Walker, 33.

- Weaver, Welsh, Wooten, Mr. President. 1.
- 2. PRESIDING OFFICER (SENATOR WEAVER):
- Vadalabene, no. On that question the ...aye...no. 3.
- ayes are sixteen. The nays are twenty-six. The motion fails. 4.
- Senator Harris. 5.
- SENATOR HARRIS: 6.
- Mr. President, I now request a Republican caucus in 7.
- my office and if the Members will gather quickly, I am 8.
- confident we can get it over with in seven or eight 9.
- minutes. I think Senator Partee also wants to caucus.. 10.
- PRESIDING OFFICER (SENATOR WEAVER): 11.
- Senator Partee. 12.
- SENATOR PARTEE: 13.
- I'd like to call a caucus in my office of the Democratic 14.
- Members. It is very small, it is discommodious. So the 15.
- thing shouldn't last more than five minutes. I don't 16.
- think you could stay there...that much longer... 17.
- PRESIDING OFFICER (SENATOR WEAVER): 18.
- Senate will stand... 19.
- SENATOR PARTEE: 20.
- Immediately. 21.
  - (SENATOR WEAVER): PRESIDING OFFICER
- Senate will stand at recess. 23.
- ...Walker. 24.
- SENATOR WALKER: 25.
- A point of parliamentary inquiry, Mr. President. 26.
- A point of parliamentary inquiry. I would like to know 27.
- and it's under rule 17 in the old book, and I suppose 28.
- it's somewhere in there in this so-called rule book that's 29.
- been floating around here for a year and a half. Are we 30.
- going to vote on the RTA proposal tonight? If so, I...no 31.
- 32.

22.

1.	I won't. I'm sorry Mr. President. Rule 15, amendments to
2.	bills except amendments strike out emergency provisions
3.	may be offered at the conclusion of . 2nd reading and shall
4.	be printed when adopted and shall be filed in their proper
5.	order immediately following the printed copy of the
6.	bill on each Senator's desk, one day before such amended
7.	bill shall be read a 3rd time. Now, my question is this,
8.	are we going to revert to 3rd reading without these
9.	or call these bills which as I understand it are now on
10.	3rd reading without the printed amendment being on our
11.	books and on our desk? I think it's
12.	PRESIDING OFFICER (SENATOR WEAVER):
13.	Senator Rock.
14.	SENATOR WALKER:
15.	fair question and I think I'm entitled to an answer.
16.	PRESIDING OFFICER (SENATOR WEAVER):
17.	Senator, we can always suspend the rules. Senator Rock.
18.	SENATOR ROCK:
19.	A point of order. Wewe have respectively called
20.	respective caucuses and I would suggest we get at it.
21.	That motion or whatever, suggestion or inquiry that
22.	Senator Walker has is untimely.
23	PRESIDING OFFICER (SENATOR WEAVER):
24.	I had announced that the Senate stands in recess.
25.	(RECESS):
26.	PRESIDENT:
27.	Senate will come to order. We are in the Third
28.	Special Session. Chair wishes to announce that it will
29.	be our procedure for the remainder of this evenings effort
30.	and I think it can be brief that we will adjourn the 3rd
31.	Special Session with no further action on anything involved
32.	in that Session tonight until the schedule that we've
33.	adopted here, and we'll enunciate that in a minute.
	We will convene the First for the housekeeping and procedural

action and convene the Fifth and advance those bills. l. 2. And then adjourn everything in the other Sessions. The only one that we've adjourned specifically till tomorrow 3. 4. is the Second, so that we will have to adopt and convene because we have recessed each of the other Sessions. 5. 6. We will reconvene and adjourn until our schedule of ... that we have set for tomorrow. Senator Rock. 8. SENATOR ROCK: 9. Just a question Mr. President. In the Regular Session, 10. Senator Johns did have a bill and he put it on postponed consideration. I understand this may be the last Legislative 11. day... 12. 13. PRESIDENT: 14. This,...this is the last day for action. He will 15. have an opportunity to call that bill again. Correct. 16. Senator Donnewald. 17. SENATOR DONNEWALD: Mr. President am I to understand that on Session one, 18. 19. that it's merely...that...that none of the Ethics Bills 20. will be considered? PRESIDENT: 21. If...unless you want to call. My understanding was 22. that we would deal with passage of those bills tomorrow. 23. . 24. But, you're the sponsor of a series of bills there and if you want them called, that will be up to you. 25. SENATOR DONNEWALD: 26. And as to Session Four, ... 27. PRESIDENT: 28. The question of consolidation, I know there are three 29.

would be called tomorrow. But if you want to...

SENATOR DONNEWALD:

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bills dealing with that. It's my understanding in the

communication I had with Senator Partee that those bills

Well, I want...Let's make a deal. I'll postpone l. 2. the ethics bills and I'd like to call SB 4 in the Fourth Session. 3. 4. PRESIDENT: Well, we are not in the Fourth Session yet. When 6. we get there we'll deal with that matter. Is there any further business to come before the Third Special Session? 7. Senator Bell moves that the Third Special Session adjourn 8. 9. until 11:00 a.m., Wednesday the 14th of November. All 10. in favor signify by saying aye. Contrary no. The motion 11. carries. The Third Special Session is adjourned until 12. 11:00 tomorrow morning. 13. 14. 15. 16. 17. 18. 19. 20. 21. 22. 23. 24. 25. 26. 27. 28. 29.

30.31.32.33.